

Training, Mentorship & Professional Development

Law Enforcement National Workshop

March 11-12, 2020





"Supporting First Nations to exercise their Inherent Right to govern their Lands and Resources."





Workshop Objectives

- Learn about the current scope of law-making powers under the Framework Agreement and gain an understanding of enforcement options, including dispute resolution
- Hear from other First Nations about the enforcement systems they are establishing, including partnerships with prosecutors and mainstream courts
- Obtain information on the support services available from the Resource Centre when implementing your enforcement processes
- Gain practical insights on the role of enforcement personnel and Lands Managers in enforcement
- Recognize the fundamental sections and requirements in the development and enforcement of First Nation laws





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DAY ONE - WEDNESDAY, MARCH 11, 2020

8:00 AM	Breakfast - Provided	
9:00 AM	Opening Prayer - TBD Welcome & Overview (Angie Derrickson, RC)	
9:20 AM	1.1 Presentation: Enforcement under the Framework Agreement	
9:45 AM	AM 1.2 Panel Discussion: Considerations in Designing First Nation Laws	
10:30 AM	Health Break	
10:45 AM	1.3 Presentation: Understanding the Components of Enforcement Systems under the Framework Agreement	
12:00 PM	Lunch Break - Provided	
1:00 PM	1.4 Presentation: Fraser Valley Pilot Project - Adjudication & Enforcement of First Nation Laws	
2:30 PM	Health Break	
2:45 PM	1.5 Interactive Discussion - Partnerships & Cooperation with First Nation, Provincial, Federal Government & Agencies	
4:30 PM	Close of Day 1	



day two - Thursday, March 12, 2020



8:00 AM	Breakfast - Provided	
9:00 AM	2.1 Community Perspectives	
10:30 AM	Health Break	
10:45 AM	2.2 Presentation: Other Considerations when designing FN Laws - Procedural Fairness in Council Decision Making	
11:15 AM	2.3 Presentation: Initial Stages of Enforcement Prior to Prosecution - Step by Step Procedures	
12:00 PM	Lunch Break - Provided	
1:00 PM	2.4 First Nation Environment Laws	
2:30 PM	Health Break	
2:45 PM	2.5 RC Support & Next Steps	
4:15 PM	2.6 TMPD Strategy & Wrap-up	
4:30pm	Close of Session	

Presentation Summary

"Enforcement under the Framework Agreement"

Panel Discussion & Questions Day 1, 9:20 AM

The Framework Agreement recognizes that a First Nation has the full power to enforce its Land Code, and subsequent land and environmental laws. A First Nation has the power to establish comprehensive enforcement procedures, including establishing offences that are punishable on summary conviction, and providing for inspections, searches, seizures, fines, imprisonment, restitution, community service and alternative means for achieving compliance with its laws.

With proper planning, you can use your Land Code authority to determine what Laws you need, what Laws you have the capacity to implement, how to develop and adopt your Laws, establishing offences under each Law (e.g. environmental offences), and the rules and procedures for:



Presentation Summary

"Understanding the Components of Enforcement Systems under the Framework Agreement." Presentation by RC Staff

Day 1, 9:45 AM

Enforcement is complex and includes many different aspects. Building an enforcement system takes time, resources and planning. Think of enforcement like a ladder; if one step on the ladder is weak, this can prevent enforcement from working in your community. This presentation will review the different aspects of Enforcement and allow participants to better understand and explain how to approach Enforcement.

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	ENFORCEMENT OF COURT ORDERS	Once a court order is made, it is registered and enforced by Peace Officers (including Police). Defying a court order can become a separate offence. You can also create systems enforcing court orders (FN example. Connect outstanding tickets to property tax
		folio numbers).
	ADJUDICATION	In accordance to your law, a Justice of the Peace appointed by the First Nation or Court (such as provincial court, supreme court, small claims court, depending on the nature of the offence) reviews the evidence and legal reasoning of both parties and makes a judgment.
	PROSECUTION	When there is a violation of your Laws, your Enforcement Officer can issue a ticket or other penalty pursuant to your Law. The accused person may wish to fight the ticket in Court. You can hire private prosecutors or use Crown prosecutors. Note that the RC can assist in the managing the investigation along with the preparation
	DISPUTE	of the court brief. At any step of your enforcement ladder, you can use a dispute resolution process and avoid prosecution and adjudication. You can even use dispute resolution after a court order has been issued, as
		a preventative tool. Your dispute resolution process can be included in your laws and include the cultural and traditional values of your community.
	TICKETING & ENFORCEMENT	Your laws can provide for issuance of "tickets". A "Ticketing and Enforcement Law" will set out requirements for tickets and will include some procedures for issuing offence notices. Note that much
		of the procedure for summary convictions is found in the Criminal Code.
	PARTNERSHIPS	You can partner with security companies, police agencies, or enforcement personnel working with other First Nations to help enforce your Laws.
	Administration	Administration of Laws is essential. This includes the development of easy to use forms, policies and procedures to help implement the Law. You will also want to establish a Records Management System to track violations, tickets, appeals, etc. Educating and raising awareness with your membership and interest holders is key.
-	LAWS	The first step on your Enforcement ladder is your Laws. It is up to each First Nation to decide what Laws to enact and what offences to include (within the limits of the Framework Agreement). Planning is important to identify what Laws you need. It is key to build support of members when you develop a law. Use plain language; use your customs and traditions.

Presentation Summary

"Initial Stages of Enforcement Prior to Prosecution"

Presented by RC staff Day 2, 11:15 AM

Conducting a thorough investigation and maintaining an accurate record is vital for Enforcement, particularly if an offence is challenged in Court. Your community's Land Code Laws should provide for regulations, policies and procedures that direct Enforcement Officers in terms of their investigations and records management. This presentation will provide participants with some important considerations when conducting an investigation for Enforcement purposes.

What is the nature of the allegation?

allegation?

Is there a law dealing with the situation?



Your Enforcement team needs to determine if the matter should be handled by the Police (e.g. criminal matters) or if the complaint can be handled within your authorities under Land Code.

Do you have the personnel or expertise to deal with the

When creating enforcement mechanisms, it is important to identify who has the authority under the Law (e.g. Council, Lands Governance Director, Enforcement Officer, etc.) and consideration for any emergency remedies that may be required.

Where determined, complaints may require further investigation. Be sure to follow your policy and procedures on how to gather and record information.

Results from the investigation should be reviewed, carefully organized, maintaining all of the evidence so that it can be properly documented and assembled into a chronological report. The reports can be compiled into a court brief if required.

If a complaint cannot be resolved and may proceed to court, you should be mindful that for every offence, there must be a record of the complaint, interviews of witnesses and what remedy was applied. You should include reporting processes to update the Lands Department, Chief & Council and your Advisory Committee in case a Law needs to be created or amended in order to deal with similar future cases.

Presentation Summary

"RC Assistance in Enforcement" Presented by RC Staff

In addition to TMPD workshops, webinars, short online courses, Lands Governance Manual, and online resource library, the RC can provide direct community support to assist you in your Enforcement issues.

Planning

Land Use Planning and Environmental Planning are useful ways of identifying what laws your community might benefit from to address certain issues, e.g. trespass laws, community quality laws. The RC can assist you in designing and delivering planning processes to help you identify what Laws you may need.

Law Development

Once you know what Laws you want to enact, the RC can support you in developing the specific policies, as well as forms and regulations associated with each Law. In addition to our Knowledge Repository where you can find example Laws, RC staff can help customize these Laws to fit the unique needs of your community.

Building an Enforcement Regime

Whether you're interested in training your own members, seeking to hire a security company, or seeking a partnership with an outside agency or police force, the RC can help you navigate the unique challenges with each approach and help to secure agreements and contracts that work for your community.

Preparing for Prosecutions

If you're dealing with an Enforcement issue that may be challenged in Court, the RC may be able to assist you in preparing for the Prosecution and ensuring that the Courts understand and recognize the Lands authority within the Framework Agreement on First Nations Land Management.

Guest Speakers

Throughout the workshop, special guest presentations will be made to help you better understand the complexities of Law Enforcement under the Framework Agreement. These guest speakers include:

Throughout

Day 1 Enforcement Under the Framework Agreement

Robert Louie, Chairman of the LAB, and Austin Bear, Chair of the RC, will share the stage with Andrew Beynon from the RC to provide a foundational understanding of the nature of Land Code authorities within the Framework Agreement on First Nations Land Management.

Day 1 & 2 Law Development Considerations Designing First Nations Laws

Bill Henderson (LAB Legal Counsel), Robert Louie (LAB Chairman), Austin Bear (RC Chair) and Andrew Beynon (RC Law Making & Enforcement Advisor) will present on day 1 regarding considerations in designing Laws under your Land Code. John Burns from Donovan & Co. Law will discuss the concept of procedural fairness in Council Decision-making on day 2.

Day 1 Fraser Valley Pilot Project: Adjudication & Enforcement of First Nation Laws

Andrew Beynon (RC Law Making & Enforcement Advisor) and Gail Starr (RC Environment & Enforcement Advisor) will provide an update on the Fraser Valley Pilot Project and offer a chance for participants to ask questions.

Day 2 First Nation Environmental Laws

Jennifer Predie (RC Environment & Enforcement Advisor), Stephanie Recollet (RC Waste Management Specialist) and Kerrie Blaise (Canadian Environmental Law Association) will share some considerations when designing environmental laws within the context of the Framework Agreement on First Nations Land Management.

Community Perspectives

Community representatives from across Canada will present at the workshop to showcase their communities efforts, ambitions, challenges and successes with Law Enforcement under Land Code.

Day 2, 9:00AM



Experience in Designing & Drafting Laws

Presented by:

Tania Solonas, MLIB

Matrimonial Real Property Enforcement Considerations

Memberton Presented by: VELCOMING THE WORLD! Cheryl Knockwood



Experience in Designing & Drafting Laws

Presented by:

Chief Gerry Duquette



Training, Mentorship & Profes Overview of Knowledge Sharing

The Resource Centre (RC) is committed to assist operational ciidentifying their priorities, needs, and work planning for succes their Land Code. Under the Training, Mentorship and Profession strategy, the RC continues to develop and deliver fundamental Governance training under the Framework Agreement.



Workshops - RC continues to work towards providing tr Governance capacity development under the Framework be advised as future workshops and courses become ava

- Information Workshops these sessions are intende information and updates on specific topics that are c managers, directors and communities.
- Learning Workshops where knowledge is directly d perts in the subject matter field.
- Focus groups small targeted groups derived from (participants that provide expertise towards a specifi

Online Courses - Online Courses are short courses that topics that are informed by key functions of a Lands Gov Lands Manager operating under the FA. These courses a downloadable Workbook, presentation and supplemental used in webinars and workshops. Courses are reviewed a as laws and other content changes come into effect. The online courses available, with several additional ones in (

Land Governance Manual (LGM) - The LGM is a resou First Nations. It provides extensive documentation, proc It is available electronically through an App format for La required. It plays a central role in the RC Governance To updated and refined based on First Nation successes, ch





Workshop Tools

Connect laptop & mobile phone to:

Wifi LoginDelta Guest .../...Web Browerwww.sli.doEvent Code#Law2020



sli.do

TMPD Workshop Presentations & Materials are available online: www.labrc.com/event



TMPD – Planning & Readiness



Daniel M. Millette **Director, Planning and Readiness**



Stephen McGlenn

Specialist, Curriculum Delivery and Planning



Angie Derrickson Manager: Training, Mentorship & **Professional Development**



Leeanna Rhodes **GIS Specialist**



Leana Farlam Specialist, Curriculum Development Knowledge Sharing



Lise Steele Coordinator, Training, Mentorship & **Professional Development**



Andrew Beynon Law Making & Enforcement Advisor



Michelle Delorme Environment & Enforcement Advisor - SK



Jennifer Predie Environment & Enforcement Advisor - East



Kevin Broughton Enforcement Advisor - East



Gail Starr Environment & Enforcement Advisor - BC



Stefanie Recollet Waste Management Specialist



RC Staff Directory https://labrc.com/we-are/staff/





Law Making & Enforcement



Group Introductions





