



First Nation Approaches to Land Use Planning Under the Framework Agreement

November 7, 2024



Welcome



Administrative Tools





Today's Agenda

LUP Session Recap (10 mins)

RC presentation – Hilary Black

An overview of the LUP session held in April 2024, focusing on "What we heard."

Community Presentations (50 mins)

Sharing of Land Use Plans (examples, successes, challenges & needs)

LUP Implementation (5 mins)

RC Presentation - Andrew Smith, Hilary Black

An overview of Implementation and RC Support

Fireside Chat: LUP Implementation (35 mins)

Sharing Implementation Plans

Planning Certification Survey (15 mins)

RC presentation – Andrew Smith

Webinar Close (5 minutes)



RC Speakers



Hilary Black

Planner, Land Code Governance



Andrew Smith

Planner, Land Code Governance



What We Heard:

Land Use Planning & Regional Networking Workshop

April 9-10, 2024, Richmond, BC

Land Use Planning & Regional Networking Workshop (April 9-10, 2024)

What was covered:

- 1. RC Land Use Planning Initiative Overview
- 2. Land Use Plan (LUP) Development Process
- 3. Innovations in LUP (Panel Discussions & Group Activity)
- 4. Implementing a LUP
- 5. Harmonizing Economic Development & Land Protection

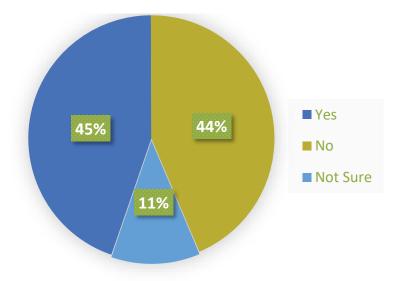


Some Key Findings from Participants

Why people attended:

- Meet and Learn from other First Nations
- 2. Learn how to Implement the Land Use Plan
- 3. Better understand the Land Use Plan Process

Attendees with LUPs:



Key Sustainability and Climate Change Mitigation Strategies:

- 1. Hazard Mapping (Flood & Fire zones)
- 2. Emergency mapping and planning
- 3. Building food security and sovereignty
- 4. Identifying priority areas using Traditional Ecological Knowledge
- 5. Cross-jurisdictional efforts to keep each other safe



Some Key Findings from Participants

Commonly used documents to support the build or revision of Land Use Plans:

- Comprehensive
 Community Plans
- Environmental
 Management Plans
- Strategic Plans
- Land Codes

Community engagement techniques are different at each stage of the LUP process.



Collaboration and cooperation across jurisdictions lead to improved cross-jurisdictional relations, resulting in better land use planning outcomes.





Innovative Strategies Group Discussion





Innovative Strategies: Small Group Discussion

 Challenges: Waste management Contamination Food security & safe agricultural practices Inappropriate development How they are managing: Using the LUP to make decisions Ensuring LUP aligns with other plans (e.g. EMP) Making the LUP enforceable Climate change is the challenge; environmental sustainability. Climate change is the challenge; environmental sustainability. Climate change is the challenge; environmental sustainability. Climate Change Strategies: Emergency Management procedures Hazard Mapping Using TEK over mainstream science 	Integrating Sustainable Approaches	Resilience to Climate Change
	 Waste management Contamination Food security & safe agricultural practices Inappropriate development How they are managing: Using the LUP to make decisions Ensuring LUP aligns with other plans (e.g. EMP) 	Climate change is the <i>challenge;</i> environmental sustainability should be considered regardless of climate change. Climate Change Strategies: Emergency Management procedures Hazard Mapping

Innovative Strategies: Small Group Discussion

Land Use Plan Implementation	
 We will know our LUP is implemented when Processes are in place Leadership is using the plan when making decisions Realistic, LUP-based outcomes are observed People know what the LUP means and how to use it Success looks like: Social Harmony Desire to come home People enjoying the land Transparency & Accountability 	 LUPs support leadership accountability to members and allows for smooth decision-making processes. Community buy-in is key to success and can be achieved through engagement. Getting departments and staff involved results in positive outcomes.

A Special Thanks to Our Presenters



Rainy River First Nations



Leq'a:mel First
Nation



Kwantlen First Nation



Animbiigoo Zaagi'igan Anishinaabek



Malahat Nation



Ditidaht First Nation



Sts'ailes



Paqtnkek Mi'kmaw Nation



Dokis First Nation



Bingwi Neyaashi Anishinaabek

Since April 2024

LUP Development	LUP Implementation
12 new First Nations in the initiative this year 75 total First Nations accepted into the initiative and in the process of developing a LUP	5 First Nations in the initiative this year 1 indicated interest and began discussions Funding is available
Previously, \$100 000 per First Nation Beginning Apr. 1, 2023, \$125 000 per First Nation	Previously, no specific funding available Beginning Apr. 1, 2023, \$175 000 per First Nation

Technical support always available from RC Planners!

Recent support provided:

- Planned and supported in-person engagement session for CP holders
- Reviewed and commented on requests for proposals and comparative analysis of bids received
- Edits to draft LUP, engagement strategies, communications plan, planning related documents
- Land Use Planning 101 presentation/training to lands department and interested staff
- Developed engagement process for off-reserve members of remote First Nation
- Drafted briefing note for Lands Director to bring to Chief and Council regarding status of LUP

Community Presentations



Malahat Nation

Melissa Tokarek, *Director of Lands* & *Environment*



Lac La Ronge Indian Band

Ty Roberts, Reserve Lands Manager



Animbiigoo Zaagi'igan Anishinaabek

Alice Sasines, Community Planner

Malahat Nation Land Use Plan







Agenda

- Community vision and guidance
- Planning framework
- Land Designations
- General Development Guidelines
- Next Steps



Approach

Design

- Update from 2014
- Community Visioning

Engage

- Open Houses
- Family Meetings

Approve

- Meeting of Members
- Community Vote and Council Adoption







Vision of the Tumuhw (Land)

"recognizing the past – moving towards a better future"





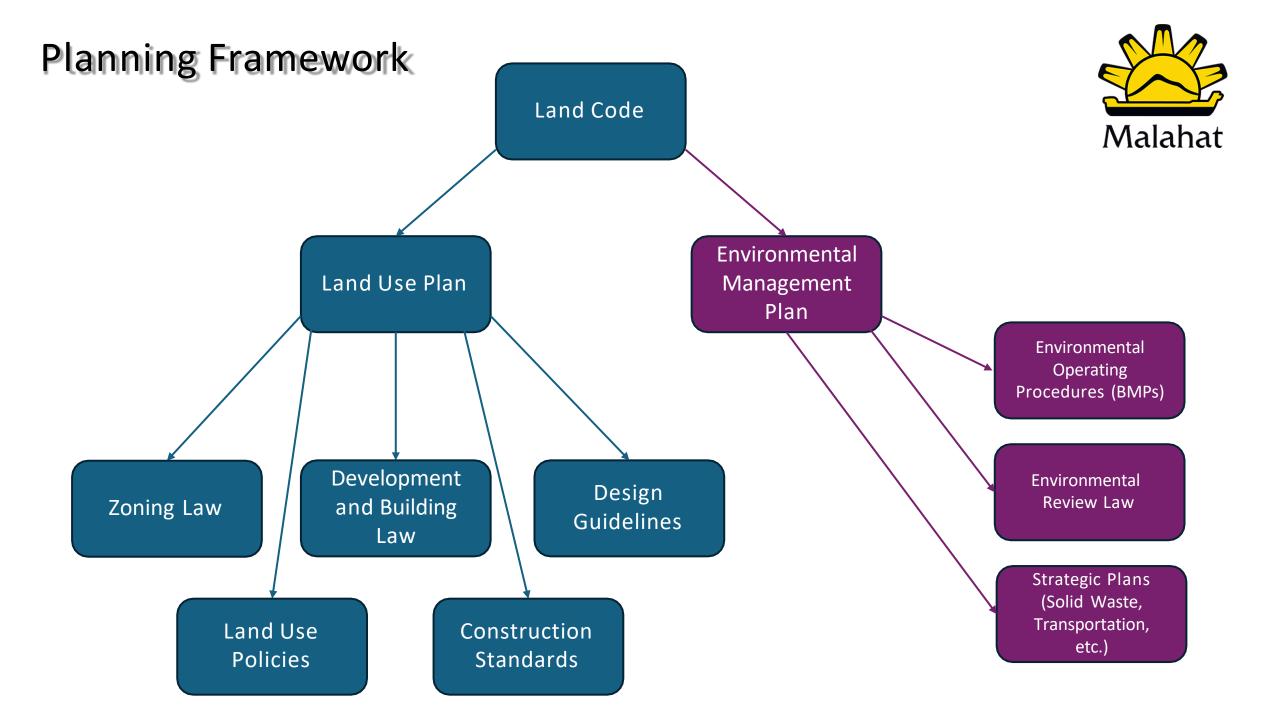


Values

- Title and rights
- Respect
- Communications
- Traditional and family values
- Culture and language
- Unity
- Health and well-being

Guiding Principles

- Long-term benefits to Nation
- Respect for culture and customs
- Innovation
- Preservation and protection
- Ecosystem-based management
- Sustainability
- Cooperative relationships
- Self-sufficiency
- Opportunities for our members



Designation Criteria



Policy Statements







Land Designations





Environmental/

Cultural Protection Area



Marine-use (*Marine Use Plan)



Mixed-use



Community



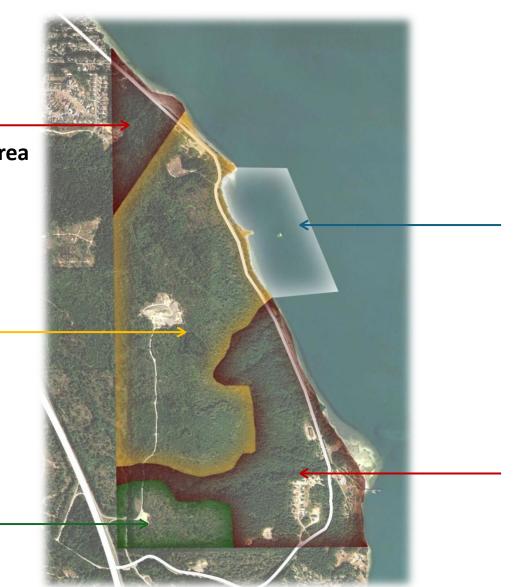
- housing
- administration



recreation



Industrial



Community Lands



Objectives	Policy Statement
Provide a range of housing types for present and future generations	Mix of townhomes, multi-plex and multi-family houses
Provide essential services to support health and wellbeing	Adopt energy conservation and efficiency standards for new construction
Provide safe communities	Construct pedestrian right of ways and safe access to beach and waterfront
Plan for future growth	Explore densification to provide additional affordable housing options

Industrial Lands



Objectives	Policy Statements
Diversification of economic opportunities through community employment, education, and taxation	Focus economic opportunities within light industrial sectors, such as manufacturing, warehousing, and establish long term lease arrangements
Approach growth from a sustainable and light footprint vision, protecting ecosystems and reducing light and sound impacts on community lands	Product a master plan that includes buffers, landscaping, green zones, and sustainable principles for construction and site maintenance
	Complete assessment of noise, light and air pollution impacts

Mixed-Use Lands

Objectives	Policy Statements
Encourage development that supports employment opportunities for Nation members	Design to capitalize on accessible roadside commercial, tourist/waterfront commercial, service and recreational opportunities
Create a town centre- oriented development, including business, retail, hotel/tourism and marine- side development	Design new commercial and residential development to reduce conflict with existing community lands (i.e., buffer)
Create new residential community with a range of housing types, density and tenures	Design new infrastructure to tie into existing systems, and encourage mixed use buildings that integrate commercial and residential uses



General Development Guidelines



Heritage Conservation and Cultural Growth





- Cultural Heritage Policy

- Chance Find Procedure



Environmental and archaeological assessments

Growth and reawakening of cultural activities

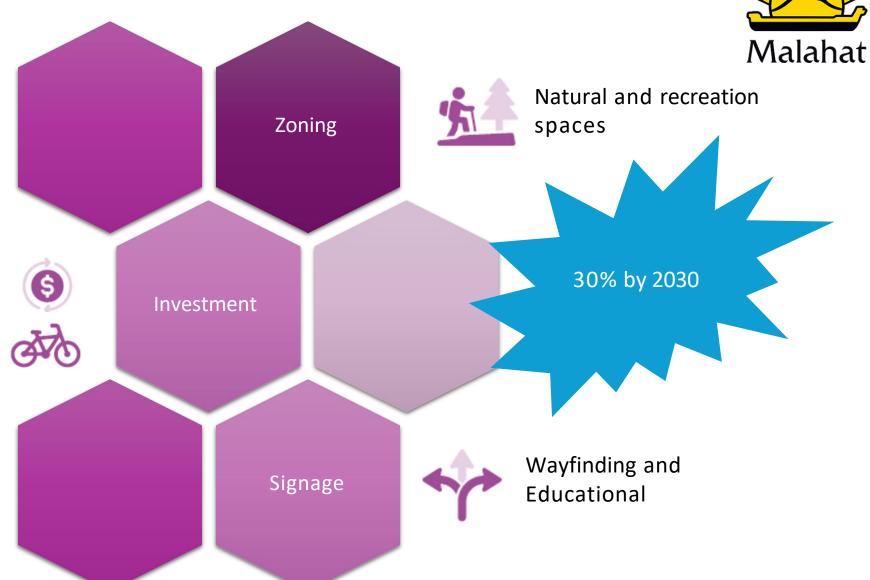


Cultural

Spaces

Incorporation of requirements into development approvals

Parks, Trail Network and Amenities



Infrastructure to support active and accessible recreation and gathering opportunities

Sustainability





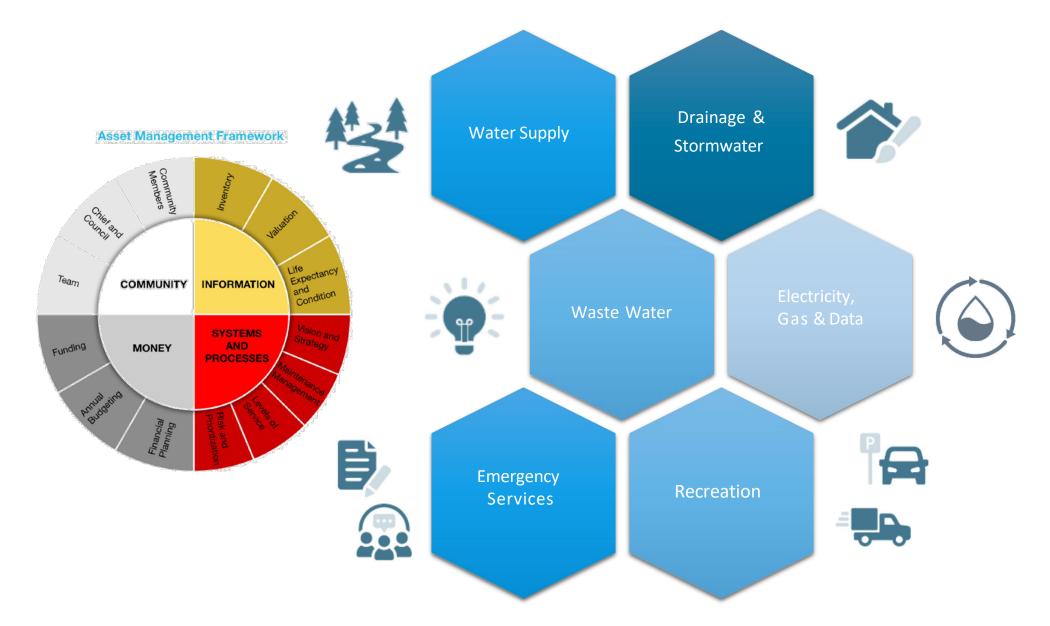
Transportation





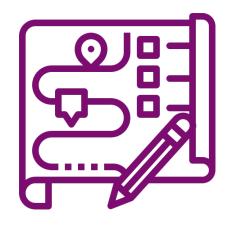
Community Services





Next Steps





Implementation Plan

Local Area Plan for Community Lands

Design Guidelines



Development and Building Law

Zoning Law

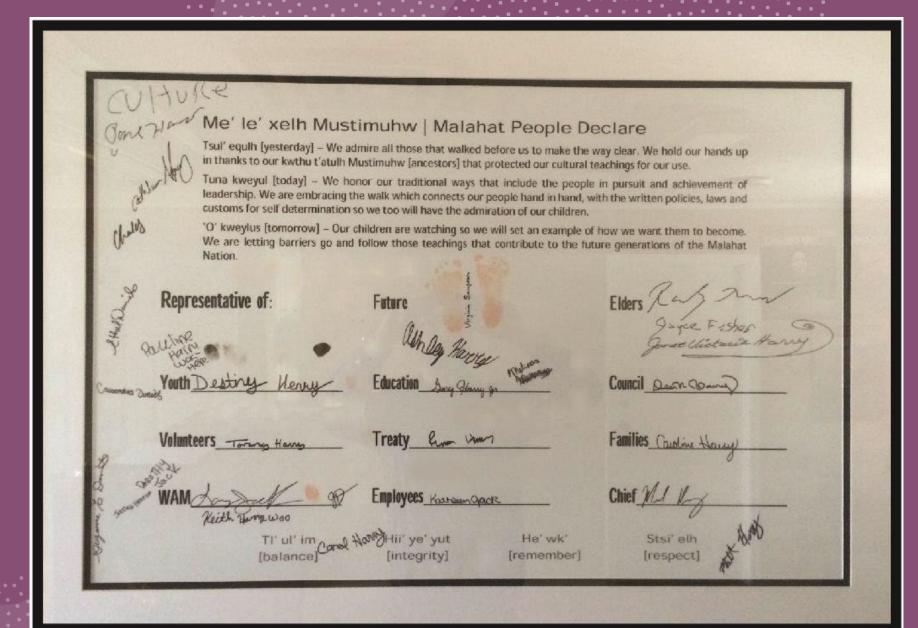
Environmental Review Law



Tumuhw Advisory Community

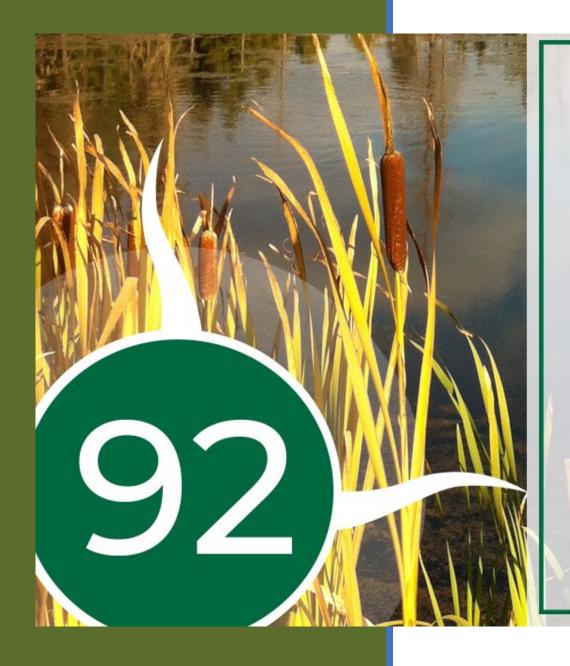
Land & Assets Working Group

Cross-functional Capacity Building









Lac La Ronge Indian Band

La Ronge, Saskatchewan



43, 305 hectares 11, 217 members

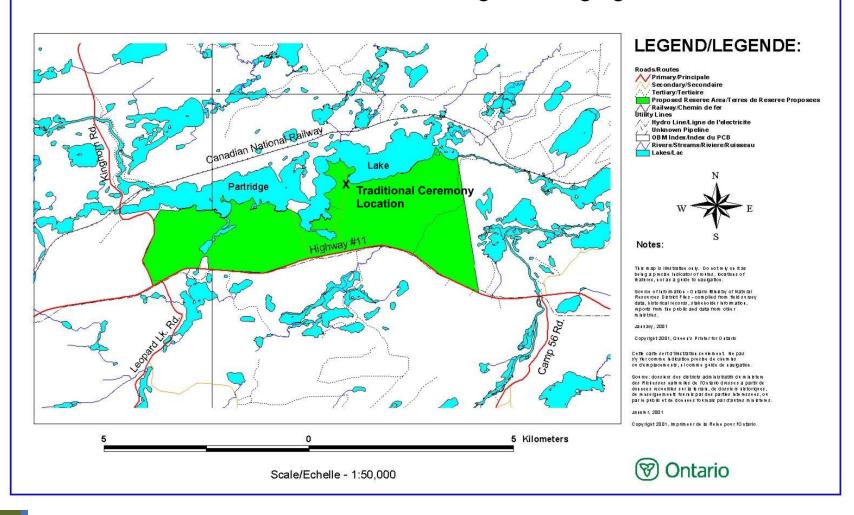
Voted YES to the Lac La Ronge Indian Band Land Code on November 15, 2019

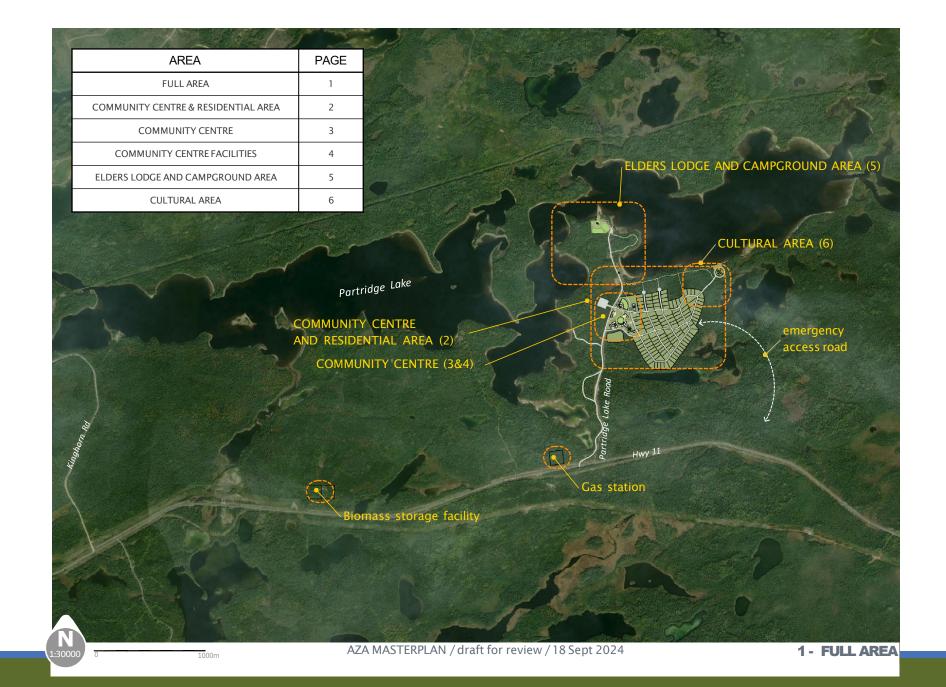
Congratulations on becoming the 92nd Framework Agreement signatory to regain lands governance through land code!

Animbiigoo Zaagi'igan Anishinaabek

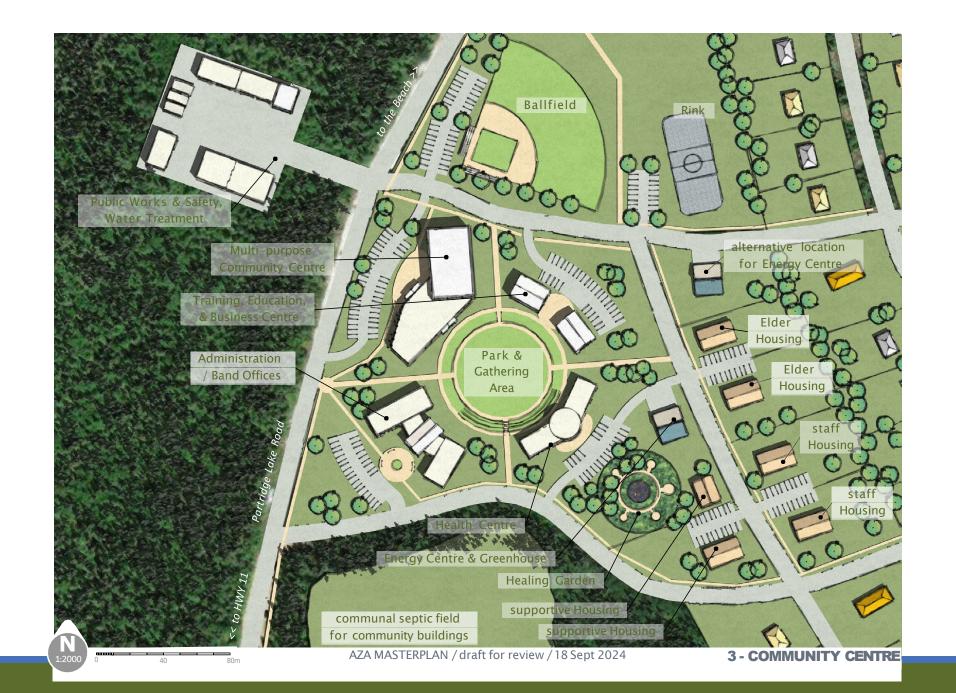


Location of Reserve for the Animbiigoo Zaagi'igan Anishinaabek









	Facility	building footprint	floo r area	site area	occupancy	program / activities
B B C C C H H E E	Multipurpos e Community Centre	23000 sqft	32000 sqft	2.4 acres	200	Multipurpose gym / Community / Bingo Hall Kitchen and food storage Meeting rooms Activity rooms, game room, and specialty rooms Childcare Offices Laundry
	Admin / Band Offices	14000	20000	2.35	30	Offices with capacity to accommodate minimum 25 staff and space to expand Meeting rooms Council Chambers Staff room Sheltered smoking area Server room (internet) Printer and supply room
	Health Centre	9000	15000	2.75	20	Health Clinic Exam rooms Traditional healing spaces Medicinal garden
	Training, Education, & Business Centre	6000	12000	1.75	30	Workspaces & equipment Meeting & Activity rooms
	Public Works & Safety	tbd	tbd	2+	20	Garage bays (5+) for trucks and equipment Storage bays for building materials, sand, etc. Fire Hall Trash and Recycling Transfer Station Water Treatment Plant
CHANGE TO THE PARTY OF THE PART	Elder Housing	3000	6000	0.6-0.8	12	Apartments x6 Common areas Activity rooms
G	Supportiv e Housin g	3000	6000	0.6-0.8	12	Apartments x6 Common areas Activity rooms
AZA MASTERPLAN / draft f		2024			1	4 - FACILITIES LIST





Land Use Plan Implementation: What are we seeing?

RC LUP Implementation Initiative

FNs developing an LUP should also develop an LUP implementation workplan

- To identify actions, activities, tools, etc. required to bring their LUP to life,
- RC will use this to prepare the First Nation's individual milestone-based LUP Implementation Funding Arrangement.

Implementation will look different for each First Nation, but will generally fall into the following three broad categories:

Plans, Studies & Processes

Laws, Regulations & Guidelines

Physical Changes to the Landscape

We expect LUP Implementation to evolve over time, shaped by the needs of individual First Nations. We also suspect LUP Implementation may identify a need for changes to other ISC programs (e.g., housing, public works, infrastructure, etc.)



What we heard about LUP Implementation at the Land Use Planning & Regional Networking Workshop (April 9-10, 2024): In Your Words

Implementation looks like...

- Traditional dispute resolution.
- Membership and leadership are aligned and following agreed-upon processes.
- Food sovereignty.
- Flood infrastructure.
- Fire-safe construction.
- Invasive species management.
- Incorporating traditional knowledge into land decisions.
- Using community feedback to plan for the future.

We will know when our LUP has been implemented when...

- •Community stops complaining because they can see the plan coming to life and there is community buy-in on decisions.
- Members are receiving the benefits of the community.
- We have improved infrastructure.
- Different departments talk to each other: staff, leadership, committees all know what is happening.
- Success means no longer being reactionary when opportunities arise.
- Leadership is following the document.



What LUP Implementation Looks Like: Recent Examples

Plans, Studies & Processes

- Waterfront Plan
- Community Lands Neighbourhood
 Plan
- Cultural Heritage Protection Policy
- Housing Strategy
- Streetscapes and Sidewalk Design Guidelines
- Development Processes & Permitting

Laws, Regulations & Guidelines

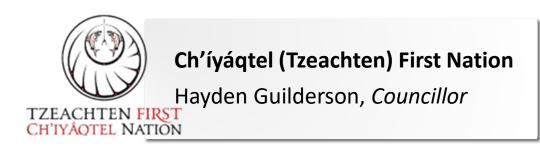
- Cultural Heritage Protection
 Policy
- Streetscapes and Sidewalk Design Guidelines
- Wayfinding Guidelines

Physical Changes to the Landscape

- Sidewalk engineering work and pre-construction design
- Community Banners
- •Signage in First Nation's language
- Hydro-box wraps with art



Fireside Chat





Malahat Nation

Melissa Tokarek, Director of Lands & Environment



Animbiigoo Zaagi'igan Anishinaabek

Alice Sasines, Community Planner

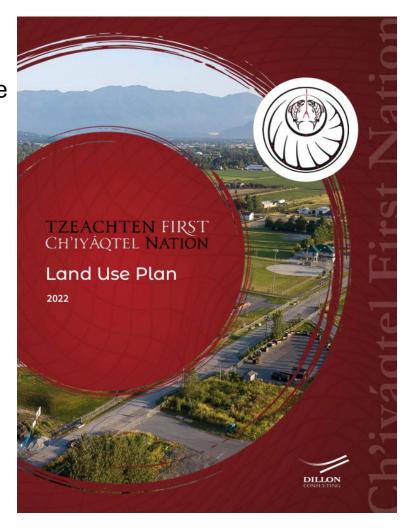


Lac La Ronge Indian Band

Ty Roberts, Reserve Lands Manager

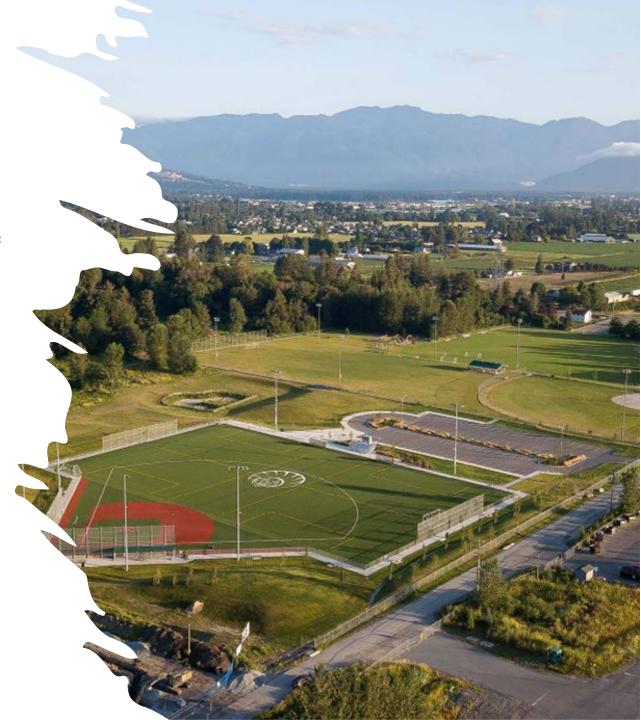
Land Use Plan History for Ch'íyáqtel

- Initial Plan & Updates: Adopted in 2011, updated in 2018 and 2022
- Community-Driven: Recent update involved Members, leadership, Certificate of Possession Holders, TLMAC, and Lands Dept.
- Ongoing & Adaptable: Reflects evolving land conditions and community needs
- Regular Monitoring: Ensures updates align with changing policies and land conditions
- Member Engagement: Updates every five years to include Member input



Purpose behind our Land Use Plan

- Our Land Use Plan communicates the visions and desires of our Members and leadership regarding the future of our lands. This is done through community engagement and discussions with staff and leadership. The Land Use Plan considers such topics as:
 - How will we accommodate growth?
 - Is there adequate land to support our needs?
 - What are the economic and cultural priorities of our Members?
 - How can we preserve the environment?
 - Where should park and recreation facilities be located?
 - How can we incorporate culture into the built environment?



Applying Ch'íyáqtel's Land Use Plan

- **Guiding Development & Preservation:** Ensures all development follows Ch'iyáqtel's community vision, values, and principles; works in tandem with Zoning and Development Laws.
- Key Sections:
 - Land Use Designations: Defines specific areas for appropriate future development and preservation.
 - Land Use Map: Details seven neighborhoods and shared lands with Yakweakwioose and Skowkale.
 - Policies: Outlines general policies and goals for each neighborhood.
 - Implementation: Establishes roles, responsibilities, and metrics to enforce and monitor the plan.
- **Structured Approval Process:** Provides steps for developers to align projects with designated land uses and community objectives; aids Chief and Council and Lands Management Committee in decision making and direction.
- **Supports Environmental & Aesthetic Goals:** Enabled the development of our Environmental Management Plan and Design Guidelines to protect the environment and maintain community aesthetic standards.

Land Use
Planning in
Action:
Successful
Community
Projects





15-unit Member Affordable Housing Development



23-unit Member Affordable Housing Development

Land Use
Planning in
Action:
Successful
Community
Projects



Sportsfields Complex



Playground and Community Garden

Ch'iyáqtel Land Use Plan Implementation

- Active Integration: Ensuring the Land Use Plan is fully utilized and embedded in community practices, avoiding it "collecting dust."
- **Resource Centre Funding:** Secured funding for implementation to bring the Land Use Plan's vision to life. Projects include:
 - Installing decorative banners and updated signage welcoming visitors to our lands.
 - Incorporating Halq'eméylem language into signage and community markers.
 - Wrapping BC Hydro boxes with Indigenous artwork to reinforce cultural presence.
- **Development Application Process Alignment:** Land Use Plan requirements directly integrated into the development permit process, ensuring developer awareness and adherence from the outset.
- Creation and Adoption of Design Guidelines: Developed and enforced to maintain aesthetic and community alignment, working in tandem with the Land Use Plan.



Ch'iyáqtel Design Guidelines

- •Reflecting Community Values: Established to preserve the unique identity, diversity, and beauty of Ch'iyáqtel lands amid increased development.
- •Guiding Design for New Development: Ensures all projects align with the community's cohesive aesthetic vision and are consistent with Land Use and Zoning laws.
- •Influencing Community Experience: Design guidelines shape public and private spaces to promote walkability, safety, and comfort, creating vibrant, community-oriented areas.
- Provides Practical Steps for Developers
- Sections of the Guidelines:
 - •General Guidelines: Apply to all developments.
 - •Public and Private Realm Guidelines: Specific rules for community and individual spaces.
 - •Site-Specific Guidelines: Additional design requirements for special community areas.
 - •Component Catalogue: Examples to inspire and guide the design process.

STEP 1



Illustrate how your proposa

Review Land Use Plan and Zoning Law



STEP 2

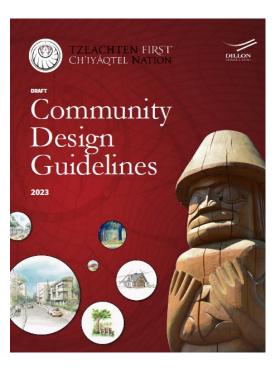
Review the Ch'lyáqtel Community Design Guideline

- Review General Guidelines
- Review Site Specific Guidelines (If applicable)



Pull Inspiration from the Component





Fireside Chat



Ch'iyáqtel (Tzeachten) First Nation

TZEACHTEN FIRS Hayden Guilderson, Councillor CH'IYÁOTEL NATION



Malahat Nation

Melissa Tokarek, Director of Lands & Environment



Animbiigoo Zaagi'igan Anishinaabek

Alice Sasines, Community Planner



Lac La Ronge Indian Band

Ty Roberts, Reserve Lands Manager

Request for Input: First Nations' Planners Certification Survey 2024

First Nations' Planners Certification Survey 2024

Purpose:

- To potentially support discussions with the Professional Standards Board for the Planning Profession in Canada (PSB) regarding their Professional Planners Certification Processes
- To determine if there is a need for the RC to advocate for the recognition of Indigenous
 Traditional Knowledge and prior learning experiences in a First Nation setting in lieu of
 western educational credentials as a base requirement for Professional Planning
 Certification

Target Audience:

Anyone who is undertaking a planning role within your First Nation

Link to Survey:

https://www.surveymonkey.com/r/RCLUP2024



Question & Discussion



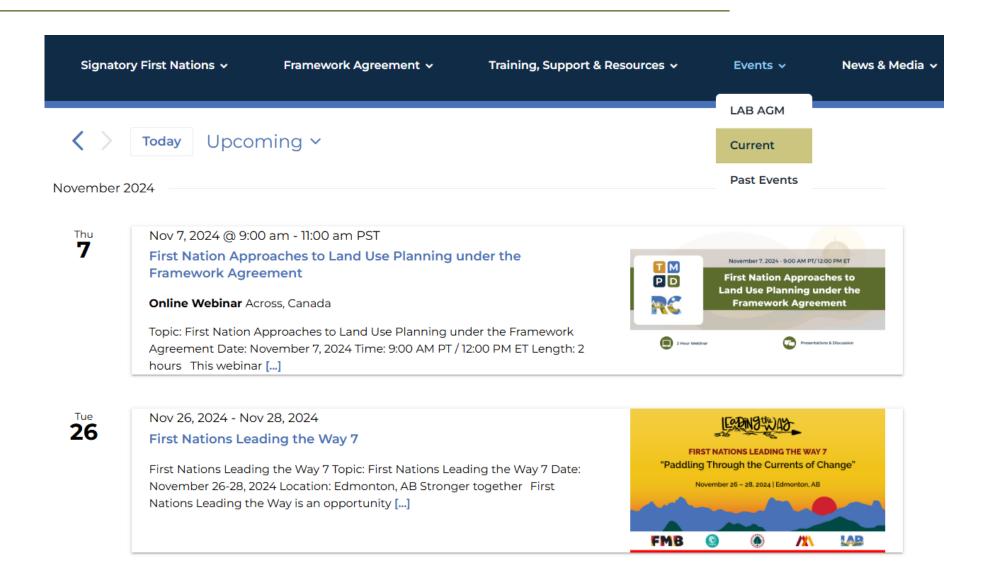
Summary

Recap of what we heard

Community Presentations

Fireside Chat – LUP Implementation

LABRC Events







THANK YOU





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resourcecentre_tmpd



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