FNLGR Project Update

First Nation Land Governance Registry

Project by LAB, RC, LTSA
LAB RC bc Land Title & Survey
WWW.LABRC.COM/FNLGR

Special Interest Workshop Series - Workshop 8

April 24, 2025
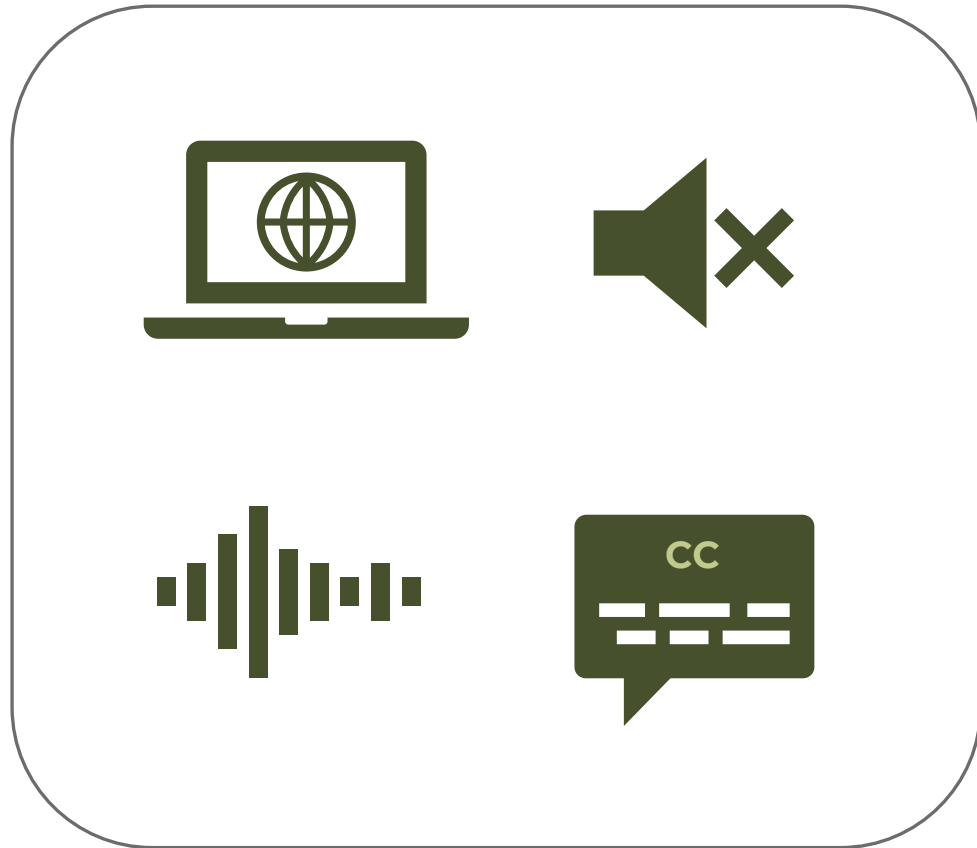10:30 AM PDT / 1:30 PM EDT
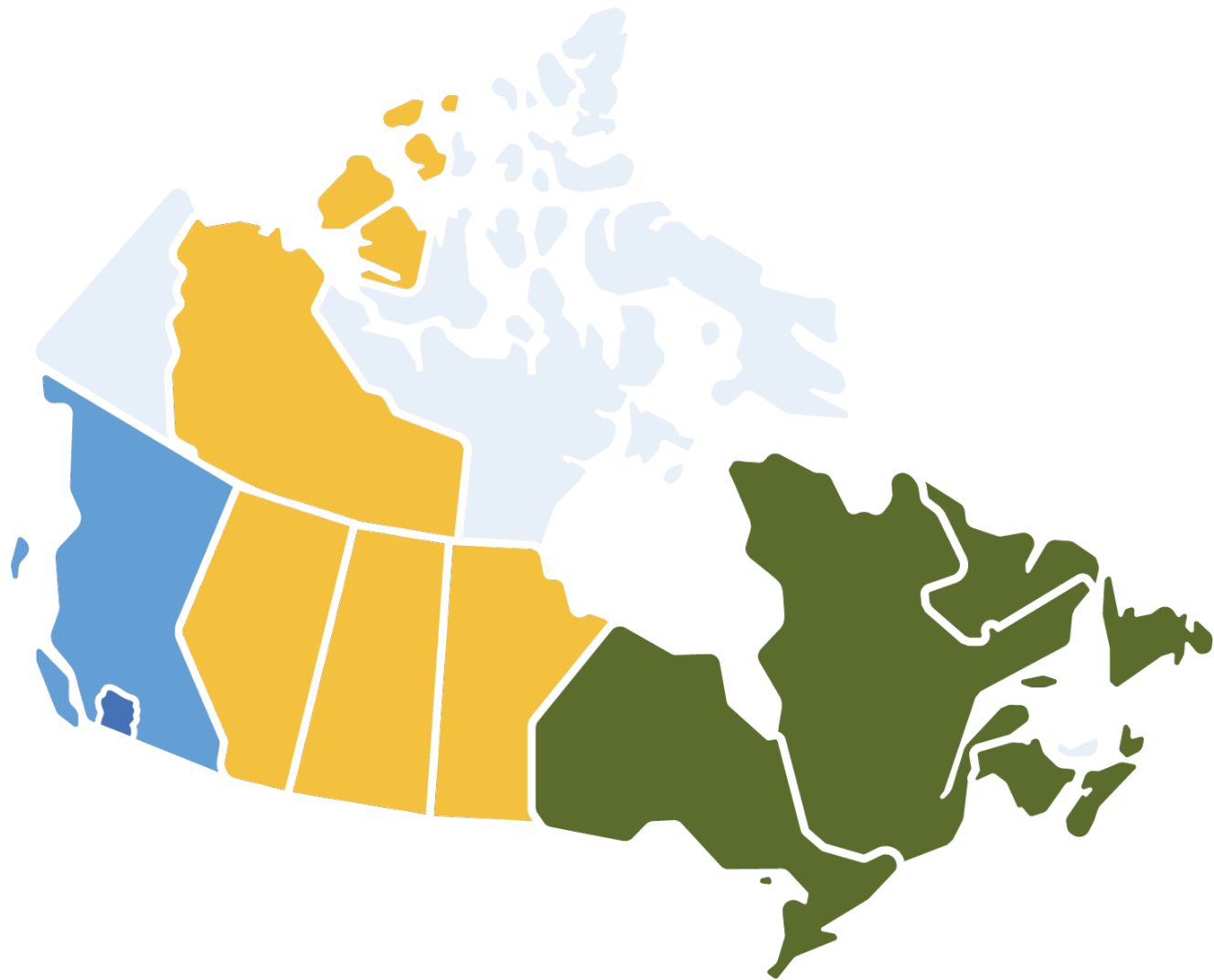
Welcome

Agenda

Today's Topics

- FNLGR Introduction

- FNLGR Implementation

- LTSA Software Build Update

- LTSA Software Demo

- FNLGR Governance Overview

- FNLGR Launch Activities

Administrative Tools

FNLGR Overview

Angie Derrickson

FNLGR, Registrar

What brought us to this point?

Canada initially unwilling to give up control of land records/registry

Canada's land registry unreliable - access & privacy issues

First Nations have built capacity & experience registering documents

Since 2020, AGM Resolutions to explore a First Nations led land registry

What we heard from First Nations

Impact of 5-Month Registry Downtime
Challenges and disruptions faced by land managers in governance and workflow.

First Nations Running Their Own Registry
Importance of self-governance and the potential for a more reliable and relevant system.

Benefits of a New Registry
Increased efficiency, user-friendliness, and security for Land Governance Offices.

Suggestions for FNLRS Changes
Key improvements recommended for accessibility, functionality, and support services.

Voices of Land Managers
Insights from land managers, bankers, assessors, and other professionals shared during interviews and calls.

The Problem We Want to Fix

- A land registry is a cornerstone of economic development

- All other governments in Canada have a modern, reliable and trustworthy registry

- The current federal land registries are:

  ➢ Obsolete

  ➢ Poor standard of service

  ➢ Major delays & outages

  ➢ FN land registry capacity is increasing – Canada's capacity is declining

ILRS

FNLRS

SGFNLRS

Why a First Nations Led National Land Registry?

FNLGR
First Nation Land Governance Registry

A First Nation-led land registry would address many of the deficiencies of Canada's registry.

Respects self-government and specialized First Nation organizations

Responds to needs identified by leadership and First Nations lands staff

Responds to evolving First Nations approaches

Invest in a First Nation-led approach instead of the current federal land registry
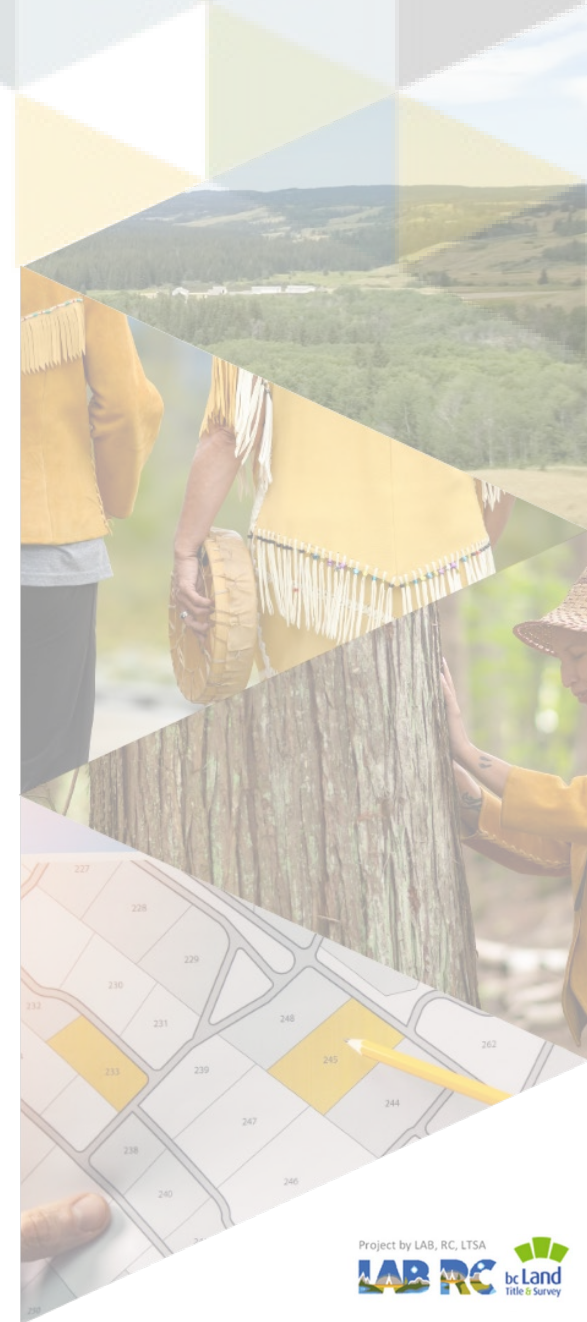
FNLGR Vision

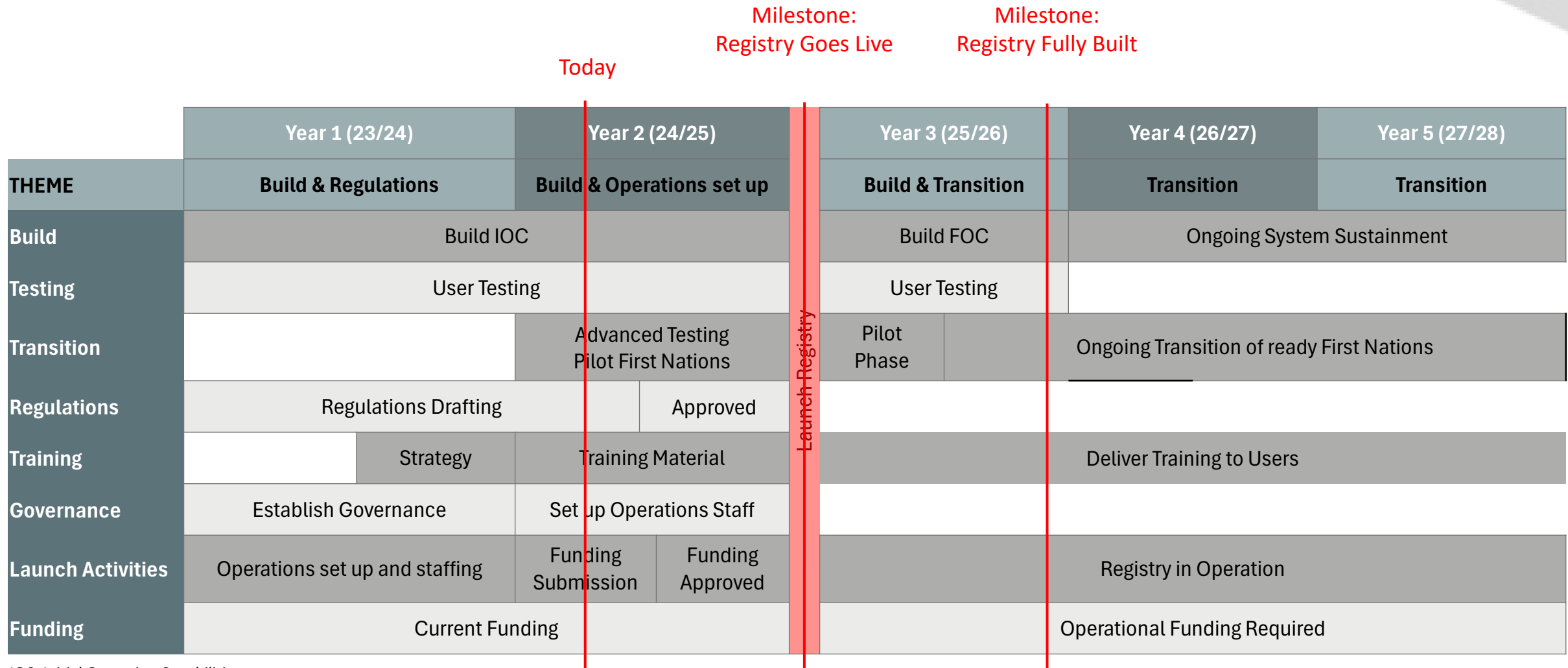First Nations Governed

Service Oriented

Trusted

Comprehensive

Sustainable

Project by LAB, RC, LTSA

FNLGR High Level Timeline

Milestone: Registry Goes Live

Milestone: Registry Fully Built

Today

THEME	Year 1 (23/24)	Year 2 (24/25)		Year 3 (25/26)	Year 4 (26/27)	Year 5 (27/28)
	Build & Regulations	**Build & Operations set up**		**Build & Transition**	**Transition**	**Transition**
Build	Build IOC			Build FOC	Ongoing System Sustainment	
Testing	User Testing			User Testing		
Transition		Advanced Testing Pilot First Nations	Launch Registry	Pilot Phase	Ongoing Transition of ready First Nations	
Regulations	Regulations Drafting	Approved				
Training	Strategy	Training Material		Deliver Training to Users		
Governance	Establish Governance	Set up Operations Staff				
Launch Activities	Operations set up and staffing	Funding Submission	Funding Approved	Registry in Operation		
Funding	Current Funding			Operational Funding Required		

IOC: Initial Operating Capabilities
FOC: Fully Operational Capabilities

Build & Design

Goal: Expand available land information

New **FNLGR** items with respect to the **FNLRS** are highlighted in **white**

Land Maps

- Reserves
- Parcels
  - Including Sub-PINs
  - Surveyed & mapped
- Primary Instrument / Interest
- Land Code exclusion areas
- FN-specific map features

Land Records

Select data regarding:
1. Civic addresses
2. Valuation / taxation data
3. Land use / zoning data
4. Environmental concerns
5. Property notes

Core Land Register

- First Nations - prominence
- Land Laws, e.g., Land Code
- Land Admin Roles

- Reserves
- Lands Set Aside
- Parcels
- Instruments - categorized
- Property
- Interests
- Excluded lands

- EOTs
- Certificates
- 'All Nations' General Index

FNLGR Development Process

Collaborate to Build a Registry That Meets Your Needs

Build Plan

2-year scope of
FNLGR

Build

3-month
release plan

Demos

Testing &
feedback every 2-4
weeks

FNLGR Release

Every 3 months
software release for
full testing
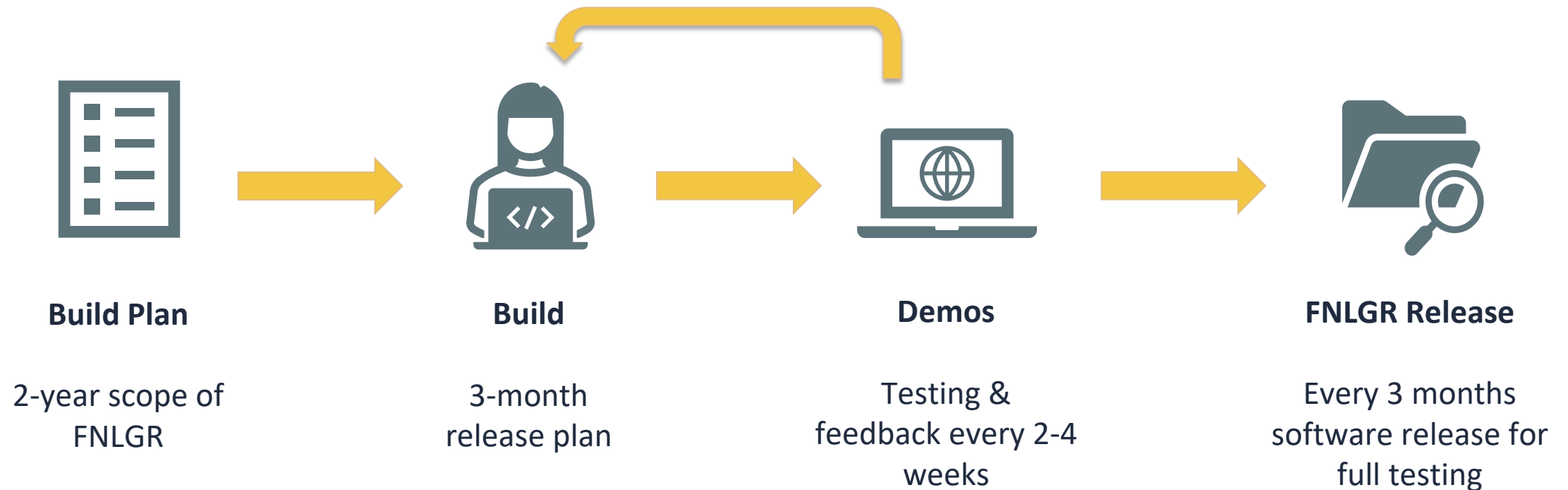
FNLGR Engagement

Brokenhead Ojibway Nation	Chippewas of Georgina Island	Chippewas of Rama First Nation	Flying Dust First Nation	George Gordon First Nation	Hiawatha First Nation	Kwantlen First Nation
Kwikwetlem First Nation	Lac La Ronge Indian Band	Long Plain First Nation	Lower Nicola Indian Band	Madawaska Maliseet First Nation	Magnetawan First Nation	McLeod Lake Indian Band
Membertou First Nation	Miawpukek Band	Mississaugas of Scugog Island First Nation	Moose Deer Point First Nation	Muskoday First Nation	Musqueam Indian Band	Nipissing First Nation
One Arrow First Nation	Opaskwayak Cree Nation	SAY – Aitchelitz First Nation	SAY – Skowkale First Nation	SAY - Yakweakwioose First Nation	Seabird Island Band	Sheshegwaning First Nation
Shuswap First Nation	Soohwahlie First Nation	Swan Lake First Nation	Tsawout First Nation	Tsleil-Waututh First Nation	Tzeachten First Nation	We Wai Kai Nation
Westbank First Nation*	Whitecap Dakota Nation*	Williams Lake First Nation				

FNLGR First Nation Focus Group

Thank you for your participation!

FNLGR Team
- Andrew Beynon
- Angie Derrickson
- Alan Cunnane
- Kara Zemel
- Brittany Hall
- Chris Cardamone
- Britteny Friesen
- Reuben Danakody

RC Team
- Leeanna Rhodes
- Leana Farlam
- Rob Pinkerton
- Luke Forbes
- Hugh Benevides

RC Test Group
- Heather McIntyre
- Joey Fulton
- Katharina Trottier
- Kiley Shebageget

LTSA Team
- Gregory Steves
- Craig Utian
- Vipin Thomas
- Dave Rachman
- Duncan Fraser
- Eric Liu
- Matthew Lowe

FNLGR Software Build Update

Craig Utian

LTSA, Senior Project Manager

Registry Update & Build Progress

- 5 successfully completed User Acceptance Test releases

- 24+ Instruments

- Map enhancements

- Continued collaboration with LABRC, ISC and SGB

- Staging infrastructure review and start of implementation

- Reports enhancements

- General index and First Nation indexes

- Legal Professional – account management and electronic fwd. to FNLO

Registry Build - Update

Release Plan till IOC

Month	Oct-23	Nov-23	Dec-23	Jan-24	Feb-24	Mar-24	Apr-24	May-24	Jun-24	Jul-24	Aug-24	Sep-24	Oct-24	Nov-24	Dec-24	Jan-25	Feb-25	Mar-25	Apr-25	May-25	Jun-25	Jul-25	Aug-25	Sep-25	Oct-25	Nov-25	Dec-25	Jan-26	Feb-26	Mar-26
Infrastructure	Temporary Infrastructure in Landsure shared AWS Account, Core Framework, SGB Integration Infrastructure, Keycloack Integration, CI/CD pipeline. Design work and implementation start for FNLGR Infrastructure using its own AWS accounts.					FNLGR Infrastructure future state			Geospatial Infrastructure									Staging Setup			Production Setup			Disaster Recovery						
User Story & Design	Release 1 User Story and Design			Release 2 User Story and Design		Release 3 User Story and Design			Release 4 User Story and Design			Release 5 User Story and Design			Release 6 User Story and Design			Release 7 User Story and Design			Release 8 User Story and Design			Release 9 User Story and Design			Release 10 User Story and Design			
Build		Release 1 Build				Release 2 Build	Stabilize	Release 3 Build	Stabilize		Release 4 Build		Stabilize	Release 5 Build	Stabilize	Release 6 Build	Stabilize	Release 7 Build		Build and Stabilization Release 8			Release 9 Build		Stabilize					
Testing			Release 1 Testing			Release 2 Testing		Release 3 Testing			Release 4 Testing			Release 5 Testing		Release 6 Testing		Release 7 Testing		Final go no go testing Release 8							Release 9 Testing			
UAT						UAT Release 1		UAT Release 2			UAT Release 3			UAT Release 4		UAT Release 5			UAT Release 6		Final UAT Go/No Go									
Final Regression with Performance testing																		Performance Testing			Final Regression									
Privacy Impact Assessment							Prepare for Privacy Impact Assessment											Privacy Assessment preparation			Privacy Impact Assessment									
Security Assessment						Preparation for security			Security Assessment									Security Assessment			Security Assessment									
Legislation/Regulation Approval																											Legislation Approved			
Release to Prod																					Release Preparation		IOC			Launch readiness			Launch	
Dry run																					Dry run with First Nation									
Release	Release 1 – Feb 28, 2024			Release 2 – May 31, 2024		Release 3 – Aug 31, 2024			Release 4 – Nov 30, 2024			Release 5 – Feb 28, 2025			Release 6 – May 31, 2025			Release 7 – Aug 31, 2025			Release 8 – Nov 30, 2025			Release 9 – Feb 27, 2026						

Milestone 5 Completed.

Innovation | Integrity | Trust

FNLGR Live Demo

Kara Zemel

FNLGR, Sr. Registration Officer – East

FNLGR Governance

Angie Derrickson

FNLGR, Registrar

Governance Overview

FNLGR

FNLGR Organization Establishment and Progress Goals

Establish FNLGR with initial board and staff

Advance technology build and draft legislation

Objectives

Establish FNLGR organization with board and staff

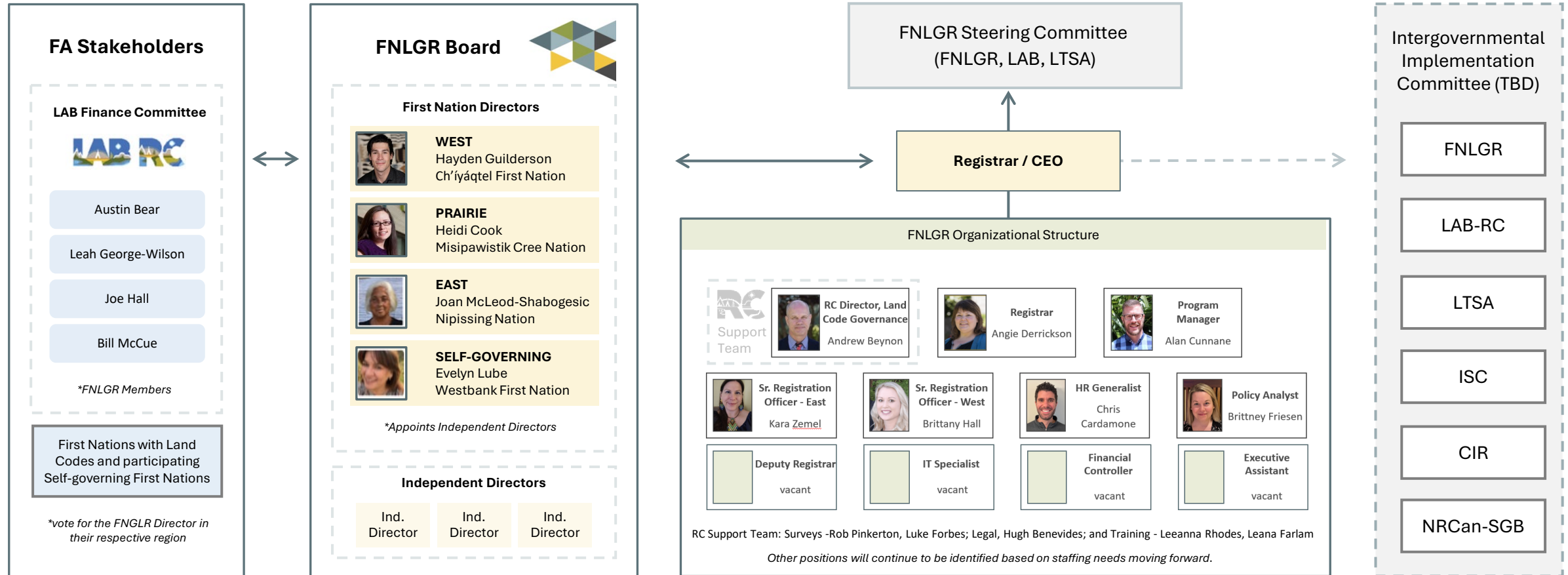Build capacity for registry operations

Draft regulatory framework changes

Engage with First Nations and stakeholders

Demonstrate commitment to leadership and governments

Continue technology build with First Nations' input

First Nation Land Governance Registry Inc.
Registre des terres gouvernées par les Premières Nations Inc.

FA Stakeholders

LAB Finance Committee

Austin Bear

Leah George-Wilson

Joe Hall

Bill McCue

*FNLGR Members

First Nations with Land Codes and participating Self-governing First Nations

*vote for the FNGLR Director in their respective region

FNLGR Board

First Nation Directors

WEST
Hayden Guilderson
Ch'íyáqtel First Nation

PRAIRIE
Heidi Cook
Misipawistik Cree Nation

EAST
Joan McLeod-Shabogesic
Nipissing Nation

SELF-GOVERNING
Evelyn Lube
Westbank First Nation

*Appoints Independent Directors

Independent Directors

| Ind. Director | Ind. Director | Ind. Director |

FNLGR Steering Committee
(FNLGR, LAB, LTSA)

Registrar / CEO

FNLGR Organizational Structure

RC Support Team

RC Director, Land Code Governance
Andrew Beynon

Registrar
Angie Derrickson

Program Manager
Alan Cunnane

Sr. Registration Officer - East
Kara Zemel

Sr. Registration Officer - West
Brittany Hall

HR Generalist
Chris Cardamone

Policy Analyst
Brittney Friesen

Deputy Registrar
vacant

IT Specialist
vacant

Financial Controller
vacant

Executive Assistant
vacant

RC Support Team: Surveys -Rob Pinkerton, Luke Forbes; Legal, Hugh Benevides; and Training - Leeanna Rhodes, Leana Farlam

Other positions will continue to be identified based on staffing needs moving forward.

Intergovernmental Implementation Committee (TBD)

FNLGR

LAB-RC

LTSA

ISC

CIR

NRCan-SGB

Legislative & Regulatory Matters

To ensure independence, autonomy and economic prosperity for First Nations through FNLGR, the LABRC is asserting the following key strategic regulatory and policy positions:

| FA Amendments	Registry Regulations	Privacy & Security
• Amend FAFNLMA to remove First Nations lands from Canada's registry and transfer them to FNLGR. • Amend the Framework Agreement to enforce FNLGR regulations and authorize the operation of the new registry.	• FNLGR Regulations developed by LAB (not Canada) to include: ✓ Application for Registration ✓ Registration of Interests ✓ Registration of Plans ✓ Effect of Registration ✓ Application to Rescind Registration ✓ Lands Added to or Removed from Reserve ✓ General Index	• The Federal *Privacy Act* will not apply to the new FNLGR. • FNLGR regulations authorize ongoing information transfer by Canada without additional agreements. • FNLGR regulations ensure safe, secure, and legally compliant information transfer. • Partnership with LTSA will establish advanced security controls that exceed Canada's current system.

FNLGR Transition

Data Analysis

Catalogue Issues

Transition

Onboarding
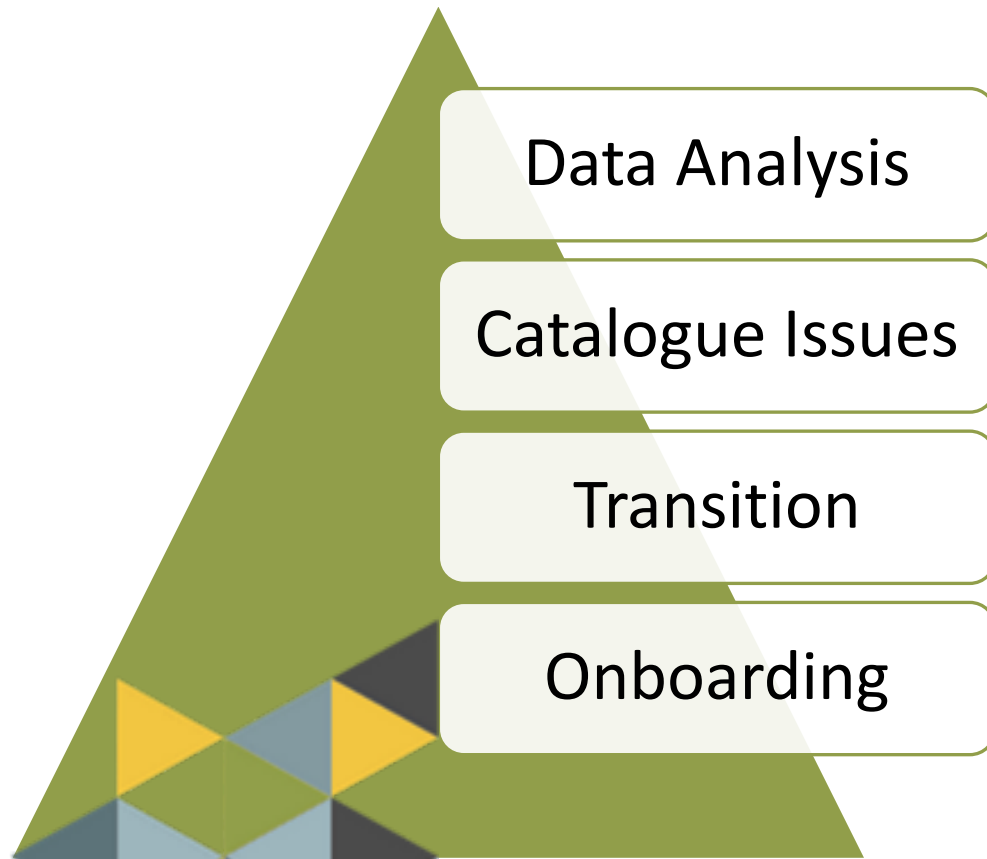
Pilot Phase

- Begins with 5 First Nations from Focus Group

- Pilot will test and refine the transitional process

- A wide range of land transactions will be selected

- This phase requires dedication and commitment

- Anticipate longer timelines during the pilot phase

- Supports next phases to have smoother processes

FNLGR Training & Support

More information available as we progress from build plan to launch date

- RC will continue to support training needs

- Support First Nations as they effectively manage land registries

- RC will continue to fund legacy projects to reinforce long-term land governance

Capacity Building and Training

- Support First Nations transition from FNLRS to FNLGR system, including data and survey fabric

- Project team will develop tailored work plans for tracking registry errors/omissions

- Aligns with onboarding and training efforts scheduled for Q2-2025

Transitional Workplan

FNLGR Fees & Cost Recovery

Part of the 2026 operational funding budget submission is to quantify the socio-economic impacts of a modern, digitized First Nations land registry system.

Economic Benefits Study

- Key Benefits
  - More efficient land transactions with less uncertainty.
  - Easier access to credit via clear land interests.
  - Stronger tenure security boosting reserve investment.
  - Improved community planning with accurate records.
  - Reduced liability from system errors.
 - Enhanced economic opportunities through efficient land administration.

Fee Structure Review & Cost Recovery

- Goals:
  - Align fees with the regulatory framework.
  - Balance accessibility with sustainable operations.
  - Match service standards of other Canadian land registries.
  - Consider exemptions for First Nations and their membership.
  - Include both submission and search/product fees.

FNLGR Open House Activities

Regional Open Houses

Details are now available, visit our website for more information.
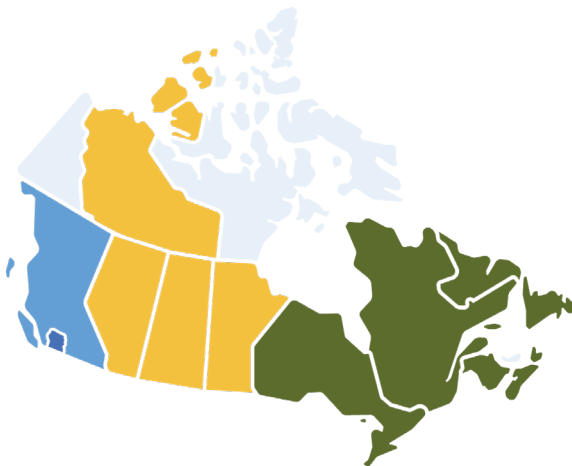
West Region	• **January 29-30, 2025** River Rock Resort & Casino - Richmond
Prairie Region	• **February 5-6, 2025** Grey Eagle Resort & Casino - Calgary
East Region	• **February 26-27, 2025** Courtyard Toronto Downtown – Toronto
Quebec Session	• **October 2025 (TBC)** Hotel Musée Premières Nations, Wendake

Online Registration: labrc.com/events

2025 Schedule

FNLGR

FNLGR First Nation Focus Group
• Demo available features
• Present User Experience (UX) design testing outcomes
• Invite participation in User Acceptance Testing (UAT)
• Feedback on Governance Objectives

	2025	Topics
Open House	Jan 29-30	West Region – Richmond
Open House	Feb 5-6	Prairie Region – Calgary
Open House	Feb 26-27	Eastern Region – Toronto
Webinar	Apr 24	**All Signatories FNLGR Update**
Session 23	May 15	FN Focus Group Meeting
Pre-AGM	Jun 4	Prairie Region – Saskatoon
Pre-AGM	Jun 18	West Region – Richmond
Session 24	Jul 17	FN Focus Group Meeting
Pre-AGM	Jul 23	East Region – Rama
AGM	Aug 27-28	**Winnipeg**
Session 25	Sep 18	FN Focus Group Meeting
Open House	Oct/Nov (TBC)	Quebec Session
Session 26	Oct 16	FN Focus Group Meeting
Webinar	Nov 20	**All Signatories FNLGR Update**
Session 27	Dec 11	FN Focus Group Meeting

2025 – A Big Year Ahead

Launch of Pilot Phase	Land Professionals Engagement	Build & Testing
Registry Training & Transitional Work Planning	FA Amendments & Regulatory Framework	FNLGR Governance & Operations

Questions!

www.LABRC.com/FNLGR

THANK YOU

FIRST NATIONS LAND MANAGEMENT RESOURCE CENTRE

Training, Mentorship & Professional Development TMPD

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TMPD Manager
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Learning Experience Coordinator
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Kristina Jones
Learning Experience Designer
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Llana Teichroeb
Event Coordinator
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