FNLGR Project Update
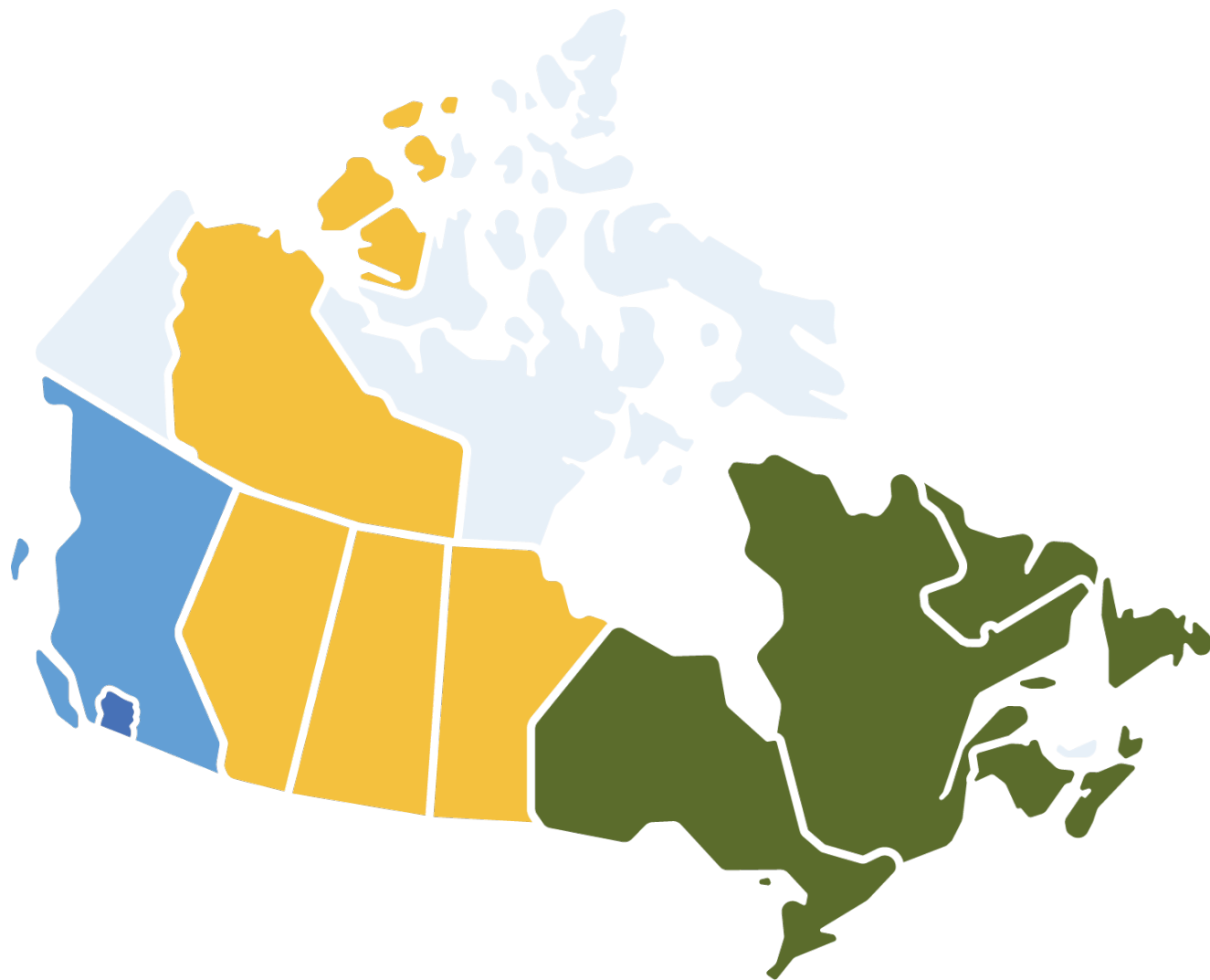
First Nation Land Governance Registry

Special Interest Workshop Series - Workshop 9

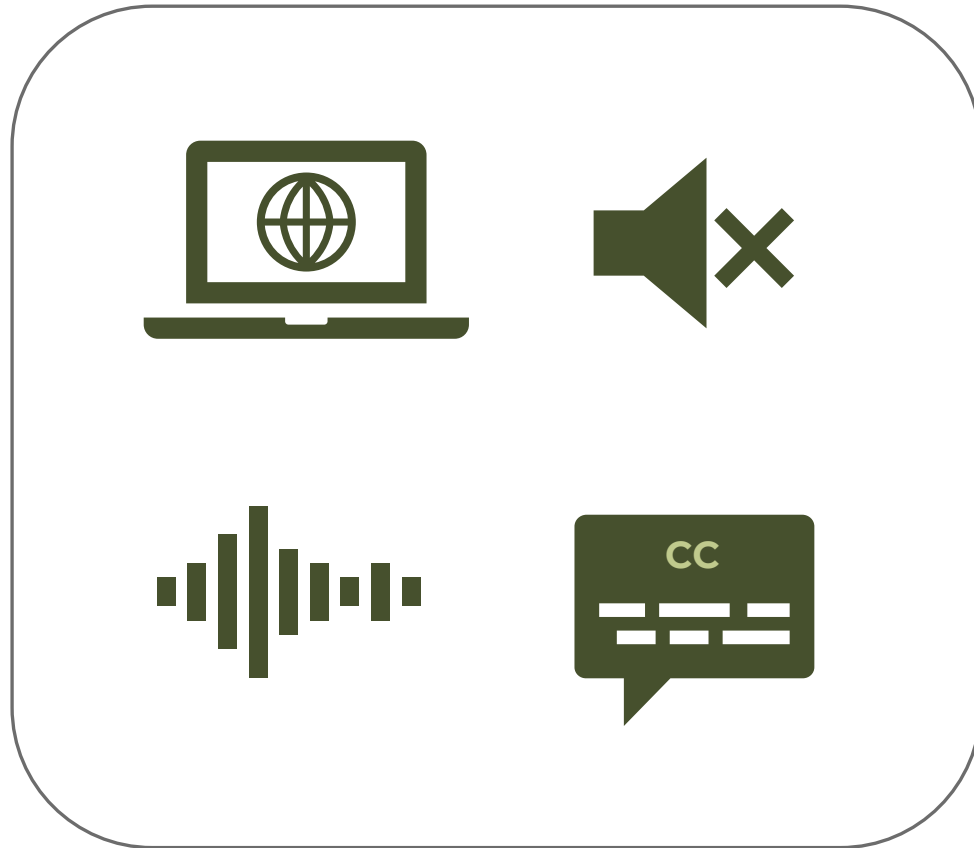November 20, 2025
10:30 AM PST / 1:30 PM EST

Welcome

Agenda

Today's Topics

- FNLGR Introduction

- FNLGR Implementation

- LTSA Software Build Update

- LTSA Software Demo

- FNLGR Governance Overview

- FNLGR Pilot Activities

Administrative Tools

Web Package - FNLGR Project Update – Workshop 9

What brought us to this point?

Canada initially unwilling to give up control of land records/registry

Canada's land registry unreliable - access & privacy issues

First Nations have built capacity & experience registering documents

Since 2020, AGM Resolutions to explore a First Nations led land registry

A First Nation-Led Land Registry: Advancing Self-Governance and Economic Growth

Problems with the current federal registries

FNLGR
First Nation Land Governance Registry

The Solution

Problems with the current federal registries	The Solution
Obsolete	Respects self-government and specialized First Nation organizations
Poor standard of service	Responds to needs identified by leadership and First Nations lands staff
Major delays & system outages	Responds to evolving First Nations approaches
FN land registry capacity is increasing while Canada's capacity is declining	Invests in a First Nation-led approach instead of the current federal land registry

A dependable land registry is a cornerstone of economic development

Why a First Nation-Led National Land Registry?

A First Nation-led land registry would address many of the deficiencies of Canada's registry.

Respects self-government and specialized First Nation organizations

Responds to needs identified by leadership and First Nations lands staff

Responds to evolving First Nations approaches

Invests in a First Nation-led approach instead of the current federal land registry

FNLGR Overview

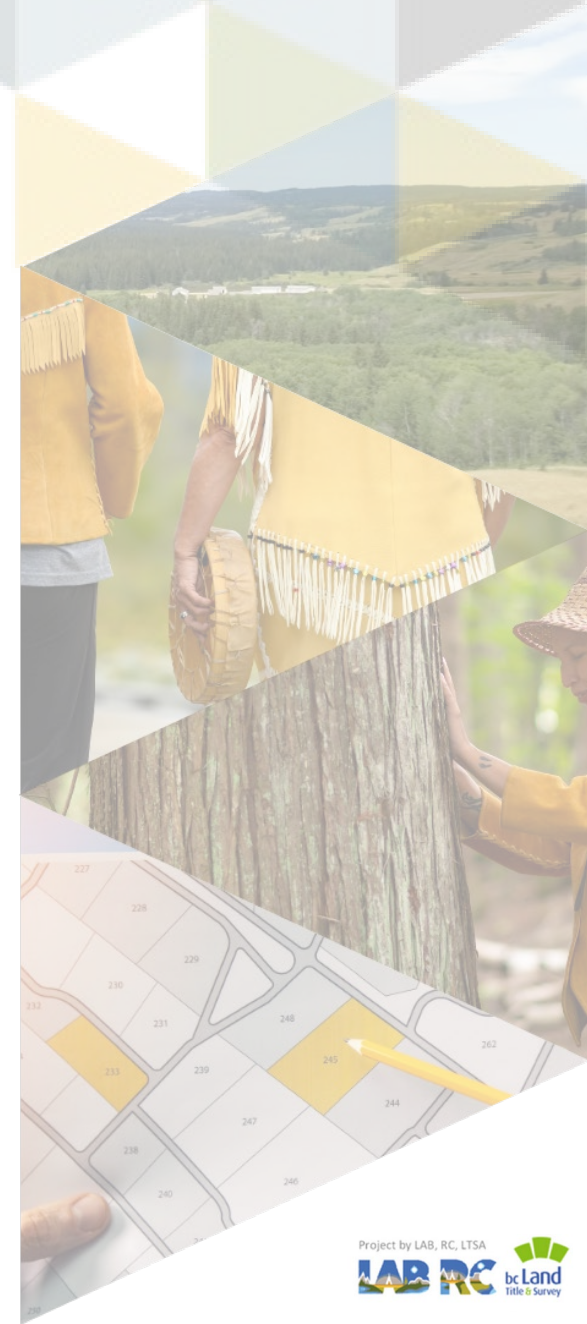**Alan Cunnane**

Program Manager, FNLGR

FNLGR Vision

First Nations Governed

Service Oriented

Trusted

Comprehensive

Sustainable

A Solid Foundation - Program Achievements in 2025

➢ **FNLGR Inc.** incorporated and the corporation formally established

➢ **Board of Directors** installed

➢ **Registrar's Office and core FNLGR team in place**, with a Deputy Registrar and Financial Controller recently onboarded

➢ **Key future roles defined**, including the Survey Advisor and other operational positions, with job descriptions drafted and recruitment underway

➢ **Pilot First Nations** selected and announced, confirming the initial cohort that will be first to move their land transactions from Canada's registry to the FNLGR

➢ **Pilot engagement** launched regular meetings with pilot land teams to map their transition path and expectations

➢ **Pilot data imported** into the new registry, including activation of the first pilot Nations in the test environment

➢ **Initial data-enhancement passes completed** on pilot data to identify problem layers and clean up legacy records ahead of launch

➢ **New survey process implemented with SGB**, updating survey workflows and forms to align with FNLGR and future parcel fabric

➢ **Build and development work has progressed significantly**, with core registry functionality, integrations and workflows moving toward launch readiness

➢ **Economic benefits study for FNLGR** in final stages of review, supporting the long-term funding and value-for-money case with Canada

➢ **FNLGR Regulations subjected to detailed review**, including in-person sessions with the FNLGR legal team and an external "legal think tank" review

➢ **Governance & policy groundwork advanced**, with work on must-make policies and privacy tools to support launch

➢ **National engagement,** ramped up regional open houses, focus groups and webinars, conferences and gathering feedback from communities
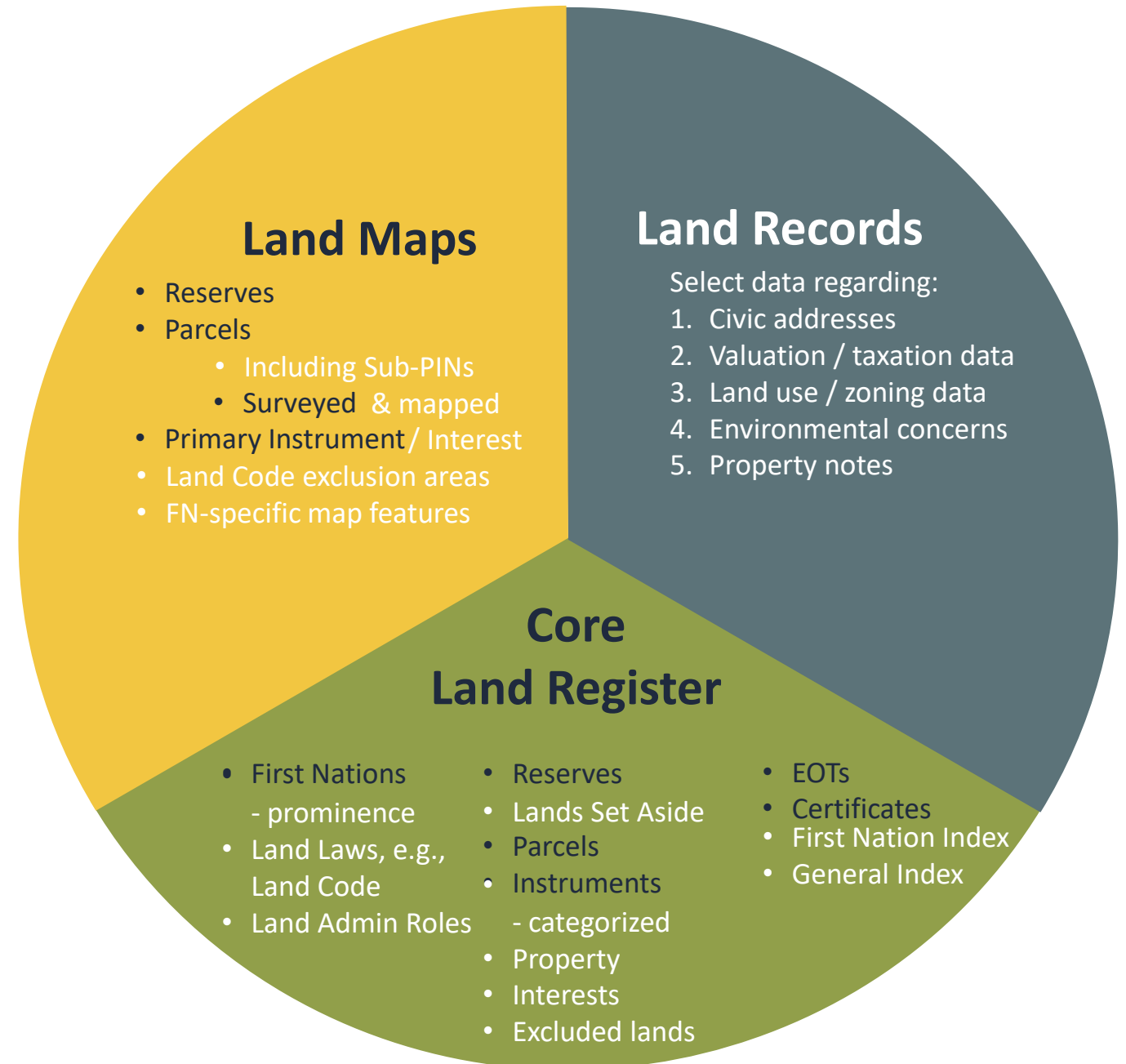
The Year Ahead - Target Milestones in 2026

- **Make FNLGR legislative framework** – FNLGR Regulations made, and Framework Agreement amendments enacted, along with related FNLRS regulation changes

- **Finalize privacy & information-sharing instruments** to govern how data flows between Canada, SGB and FNLGR, and how it is protected

- **Start-up operations & fees** – bank accounts opened, signatories approved, and CFA funds transferred into FNLGR accounts

- **Approve and publish the fee schedule**, and clearly communicate fee policy to First Nations and registry users

- **Configure fee collection and accounting systems**, including payment gateways, GL mapping and receipting, then run end-to-end testing

- **Complete pilot data integration**, including SGB data integration, problem-layer resolution and updated survey workflows into the registry

- **Start-up support and service processes**, including helpdesk/ticketing, triage/escalation paths and documented SOPs

- **Deliver training at scale** – training environment live, training program rolled out, with a high completion rate for pilot and early adopter First Nations

- **Confirm launch readiness with pilots and partners**, using formal readiness checklists and Go/No Go decision gates

- **Secure and align long-term funding**, including Budget 2027 and MOUs/agreements with ISC/CIRNAC and SGB for ongoing support

- **Plan for future innovations**, such as Land Records and post-launch enhancements informed by pilot experience

- **Launch Registry** for first communities and users

Build & Design

Goal: Expand available land information

New **FNLGR** items with respect to the **FNLRS** are highlighted in **white**

Land Maps

- Reserves
- Parcels
    - Including Sub-PINs
    - Surveyed & mapped
- Primary Instrument / Interest
- Land Code exclusion areas
- FN-specific map features

Land Records

Select data regarding:
1. Civic addresses
2. Valuation / taxation data
3. Land use / zoning data
4. Environmental concerns
5. Property notes

Core Land Register

- First Nations
  - prominence
- Land Laws, e.g., Land Code
- Land Admin Roles

- Reserves
- Lands Set Aside
- Parcels
- Instruments
  - categorized
- Property
- Interests
- Excluded lands

- EOTs
- Certificates
- First Nation Index
- General Index

FNLGR Software Build Update

Craig Utian

LTSA, Senior Project Manager

Registry Update & Build Progress

- 7 successfully completed User Acceptance Test releases

- Currently in final stages of Release 8

- 24+ Instruments

- Map enhancements

- Continued collaboration with LABRC, ISC and SGB

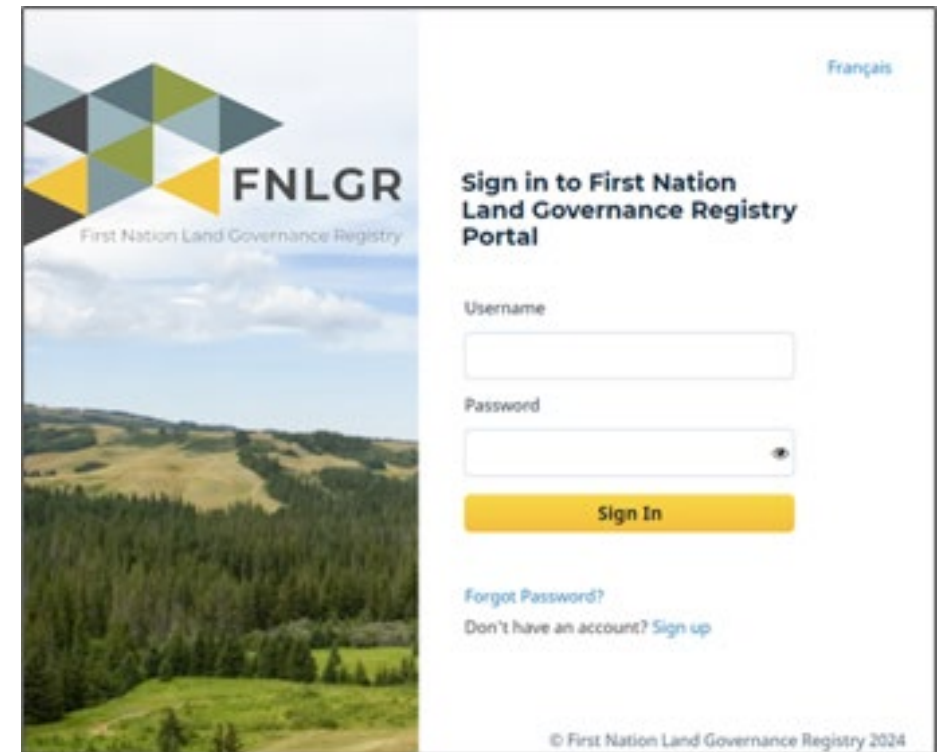- Staging and Production infrastructure are in pace and ready

FNLGR Live System Demo

Kara Zemel
FNLGR Senior Registration Officer East

Brittany Hall
FNLGR Senior Registration Officer West

FNLGR Governance

Angie Derrickson

FNLGR, Registrar/CEO

Governance Overview

FNLGR Organization Establishment and Progress Achievements

Establish FNLGR with initial board and staff

Advance technology build and draft legislation

Objectives

Establish FNLGR organization with board and staff

Build capacity for registry operations

Draft regulatory framework changes

Engage with First Nations and stakeholders

Demonstrate commitment to leadership and governments

Continue technology build with First Nations' input

First Nation Land Governance Registry Inc.
Registre des terres gouvernées par les Premières Nations Inc.

Legislative & Regulatory Matters

To ensure independence, autonomy and economic prosperity for First Nations through FNLGR, the LABRC is asserting the following key strategic regulatory and policy positions:

FA Amendments

- Support amendments to FA & FAFNLMA
- Enable transfer of lands from Canada's registry to FNLGR
- Enable FNLGR Regulations & amends federal FNLRS Regulations

Registry Regulations

- Regulations drafted by LAB (not Canada)
- Cover registration processes, plans, rescinds, reserve changes
- Focus on legal clarity & operational readiness

Privacy & Security

- Federal Privacy Act does not apply
- Regulations authorize secure info transfer from Canada
- LTSA partnership ensures advanced privacy protections
- Conduct a Privacy Impact Assessment (PIA) to advise ongoing policy development

Next Steps

- Legal Think Tank
- National, Regional Webinars
- Finalize FNLGR Regulations (Mar-Apr)
- Support LAB FA Amendments
- Approval FA Amendment 8

FNLGR Training & Support

More information available as we progress from build plan to launch date

Ongoing Updates

- Train-the-Trainer Materials (in progress)

- Refinement with Pilot Projects

- FNLO & Public Training Workshops

- 1:1 Support

- Capacity Building & Training

- Transitional Workplan

- FNLO onboarding schedule (TBD)

Capacity Building & Training

- Continued RC support for capacity-building and training initiatives

- Support First Nations as they effectively manage land registries

- RC will continue to fund legacy projects to reinforce long-term land governance
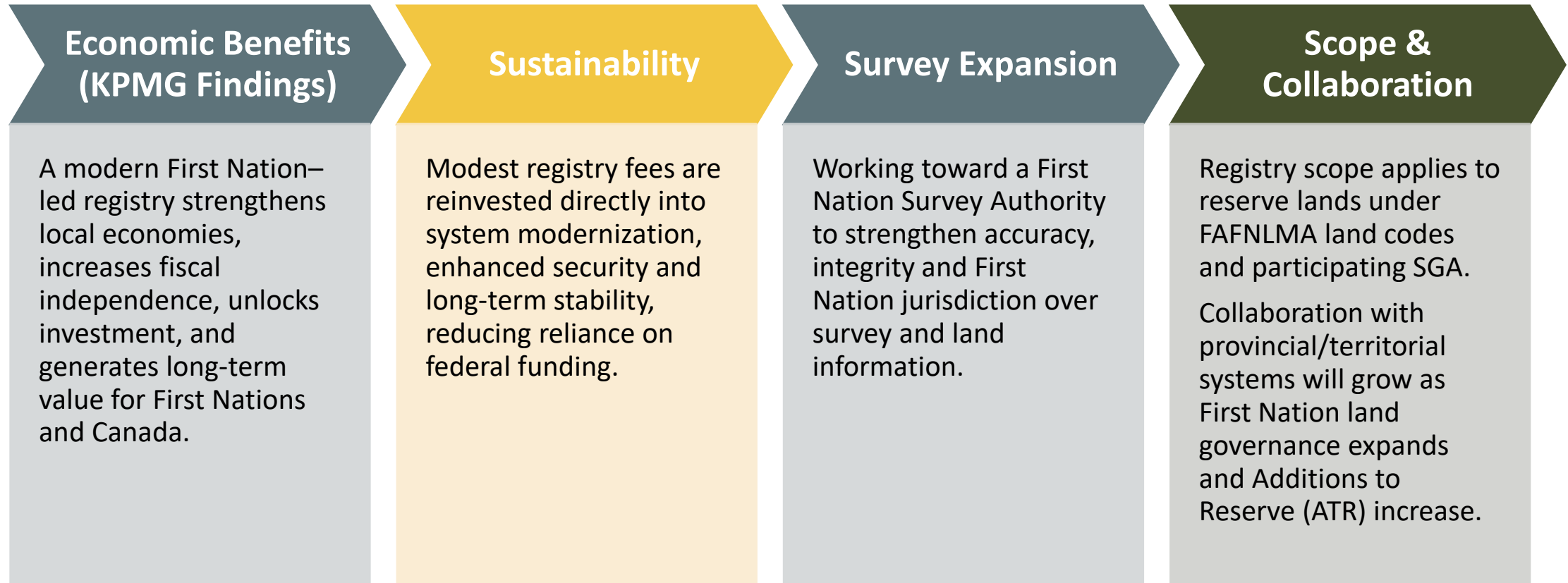
RC-TMPD

Transitional Workplan & Onboarding

- Support First Nations transition from FNLRS to FNLGR system, including data and survey fabric

- Project team will develop tailored work plans for tracking registry errors/omissions

- Aligns with onboarding and training efforts scheduled for 2026

FNLGR

A Sustainable First Nation Registry

Economic Benefits (KPMG Findings)

A modern First Nation–led registry strengthens local economies, increases fiscal independence, unlocks investment, and generates long-term value for First Nations and Canada.

Sustainability

Modest registry fees are reinvested directly into system modernization, enhanced security and long-term stability, reducing reliance on federal funding.

Survey Expansion

Working toward a First Nation Survey Authority to strengthen accuracy, integrity and First Nation jurisdiction over survey and land information.

Scope & Collaboration

Registry scope applies to reserve lands under FAFNLMA land codes and participating SGA.

Collaboration with provincial/territorial systems will grow as First Nation land governance expands and Additions to Reserve (ATR) increase.

FNLGR

FNLGR Pilot Group – Path to the 2026 Launch

Phased Activities

1. Data & Governance Assessment

2. Data Transformation & Setup

3. Training & Testing

4. Registry Launch

5. Pilot Operations & Feedback

Tsleil-Waututh Nation
WEST

Westbank First Nation
WEST-SG

Nipissing First Nation
EAST-ON

Ch'íyáqtel (Tzeachten First Nation)
WEST-FV

Opaskwayak Cree Nation
PRAIRIE-MB

Première Nation des Pekuakamiulnuatsh (Mashteuiatsh)

EAST-QC

FNLGR Stakeholder Engagement – Overview of 2025

FNLGR

First Nation Stakeholders

- 10 Pilot sessions
- 5 Focus Group sessions
- 16 UAT sessions for Releases 5-8
- 2 Project Update Webinars

FNLGR Governance

- 5 FNLGR Board meeting
- 6 Steering Committee meetings
- 3 LAB Pre-AGM sessions
- LAB AGM 2025
- LAB Manitoba Regional meeting

Land Professional Stakeholders

- 4 Open Houses
- 5 FNLGR Regulations Working Sessions
- 1 Civil Code Working Session
- Legal Think Tank
- National Surveyor Conference
- First Nations Leading the Way 8
- PBLI Real Estate Conference
- BC Links to Learning

Government Stakeholders

- IOGC Meeting
- SGB Knowledge Sharing Session
- Canadian Council of Land Titles Officials
- Ongoing technical and policy discussions with federal partners (ISC, CIRNA, SGB)

Thank you for your continued participation!

FNLGR Stakeholder Engagement – 2026 A Pivotal Year

First Nation Stakeholders

- Pilot sessions
- Focus Group sessions
- UAT sessions for Releases 9-12
- Webinars
- Dress Rehearsals
- FA Amendments
- Other …

FNLGR Governance

- FNLGR Board meetings
- Steering Committee meetings
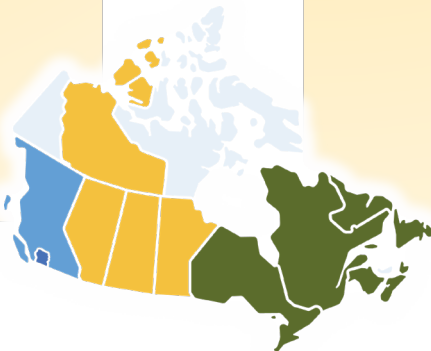- LAB Pre-AGM sessions
- LAB AGM 2026
- Other …

Land Professional Stakeholders

- Open Houses
- Legal Think Tanks
- First Nation Tax Authority - Tulo
- National Surveyor Conference
- First Nations Leading the Way 9
- BC Links to Learning
- Other …

Government Stakeholders

- Ongoing technical and policy discussions with federal partners (ISC, CIRNA, SGB)
- IOGC
- Other …

2026 event details will be shared once available.

Questions!

www.LABRC.com/FNLGR

THANK YOU

FIRST NATIONS LAND MANAGEMENT RESOURCE CENTRE

Leana Farlam
TMPD Manager
leana.farlam@labrc.com

Stephanie Hartlen
Learning Experience Coordinator
stephanie.hartlen@labrc.com

Kristina Jones
Learning Experience Designer
kristina.jones@labrc.com

Llana Teichroeb
Event Coordinator
llana.teichroeb@labrc.com

Leeanna Rhodes
GIS & Registry Advisor
leanna.rhodes@labrc.com

Brendan Demyen
Admin Support
brendan.demyen@labrc.com